

# Explore the Coast Overnight

Expanding Opportunities for All Californians to Stay on the Coast

An Assessment of Lower-Cost Coastal Accommodations

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## **State Coastal Conservancy**

# **Explore the Coast Overnight Assessment**

## **INTRODUCTION**

California's coast is a world-renowned treasure, celebrated for its spectacular scenery, temperate climate, and unrivaled recreational opportunities. The image of the California coast is such a vital part of the national psyche that it is often a prominent feature in popular songs and movies. People are drawn to the coast for many reasons, but the main reason is to relax and enjoy its extraordinary scenic features and recreational opportunities. The beaches, bluffs, trails, piers, harbors, waterfronts, estuaries, parks, cities, and towns along the coast offer abundant opportunities for discovery and adventure during weekend trips or even lengthy vacations. Californians overwhelmingly consider the coast personally important to them and a substantial majority say they wish they could visit it more often.<sup>1</sup>

After much public pressure to preserve the coast, in 1976 the California State Legislature passed the California Coastal Act,<sup>2</sup> which expanded the California Coastal Commission (CCC) and mandated the protection and enhancement of natural and scenic resources, as well as the development of public access to and along the coast. With regard to public access, the Act states: "Maximum access, which shall be conspicuously posted, and recreational opportunities shall be provided for all the people..."<sup>3</sup> The State Coastal Conservancy (SCC), CCC's sister agency, was established under Division 21 of the Public Resources Code, and likewise declares that "it is the policy of the state that the right of the public to access and enjoyment of coastal resources should be effectively guaranteed."<sup>4</sup>

For over 40 years, the State of California, through CCC and SCC, has worked to increase public access by protecting coastal lands, opening access for visitors from the nearest roadways to the beaches, installing directional and interpretive signs, providing amenities such as restrooms and parking lots, completing sections of the California Coastal Trail (CCT), and funding educational programs and interpretive facilities.

Concerning public access, the California Coastal Act also declares, "Lower cost visitor and recreational facilities shall be protected, encouraged, and where feasible, provided." In carrying out this policy over the past 40 years, CCC, SCC, and the California Department of Parks and Recreation (DPR) have worked hard to protect and provide for Lower-Cost Coastal Accommodations (LCCAs). CCC has approved numerous Local Coastal Program policies and coastal development permits that protect existing

<sup>&</sup>lt;sup>1</sup> State Coastal Conservancy Statewide Survey, April 2017, Probolsky Research.

<sup>&</sup>lt;sup>2</sup> Division 20 of the Public Resources Code.

<sup>&</sup>lt;sup>3</sup> Public Resource Code Section 30210.

<sup>&</sup>lt;sup>4</sup> Public Resource Code Section 31400.

<sup>&</sup>lt;sup>5</sup> Public Resource Code Section 30213.

accommodations and provide new ones by requiring development of campgrounds adjacent to new hotels, such as the Long Beach Convention Hotel, the Ventana Inn in Big Sur, and Costanoa in San Mateo County. CCC has also required payment of over \$25M of in-lieu fees for mitigation, with portions of those funds transferred to SCC and DPR for the development of new LCCAs.

Over the past several decades, SCC has funded numerous hostel and campground projects. More than \$7 million in SCC funds have helped establish new hostels in the cities of Santa Cruz, Monterey, and Santa Monica, which today provide 330 beds. Additionally, SCC helped expand hostel facilities in Point Reyes National Seashore in Marin County, and is helping to do the same at Jug Handle Farm and Nature Center in Mendocino County. SCC is also providing assistance to add cottages in Crystal Cove State Park in Orange County. In San Luis Obispo County, a new campground at Port San Luis Harbor with car camping, and walkin and bike-in campsites is now in development because of SCC funding to design and permit the project.

In addition to CCC's and SCC's work to-date on lower-cost accommodations, Parks Forward, an independent commission comprised of 12 members, was created to assist DPR in improving efficiency, increasing accessibility, and meeting the needs of a growing and changing population. The Parks Forward Commission released a set of final recommendations in 2015. Of relevance to coastal access and overnight visitation, these recommendations include increasing the number and variety of state park overnight accommodations, expanding access to parks in underserved and urban areas, improving transportation options to broaden park access, and developing a strategic marketing and communications strategy to reach potential new park visitors.<sup>6</sup>

Despite the various access efforts of CCC, SCC, DPR, and other agencies and organizations, barriers to coastal access remain. These barriers include inaccessible stretches of coastline, lack of visitor-serving amenities in many areas, and increasingly, the **scarcity of overnight accommodations for low and middle-income individuals and families on the coast**. The most expensive part of a coastal vacation is typically lodging, and the supply of LCCAs, including hotels, motels, hostels, campgrounds, and cabins, is substantially lower than the demand. Low and middle-income households, people of color, and young people are less likely than higher-income, white, or older Californians to stay overnight at the California coast. Financial reasons are the most common barrier cited.<sup>7</sup>

To address this need for coastal accommodations, in 2017 the California State Legislature enacted AB 250 (Gonzalez-Fletcher), codified as Chapter 10 of Division 21 of the Public Resources Code Sections 31411-31414. The Legislature declared the following policy findings and goals:

 The right of access to the coast is guaranteed to the people of California by the California Constitution and the California Coastal Act of 1976 (Division 20 [commencing with Section 30000]), which requires that coastal development be regulated, and public access rights to our state's beaches be protected.

<sup>&</sup>lt;sup>6</sup> A New Vision for California State Parks, Recommendations of the Parks Forward Initiative, February 2015.

<sup>&</sup>lt;sup>7</sup> State Coastal Conservancy Statewide Survey, April 2017, Probolsky Research.

- California's Parks Forward Commission has emphasized the need to expand access to parks and public lands throughout California to ensure that all Californians and visitors to the state, including those from low-income and under-resourced communities, are able to benefit from outdoor experiences.
- Lower-cost coastal accommodations, including hotels, motels, hostels, cabins, and camping
  opportunities, are essential elements of coastal and park access because they enable Californians
  and visitors from a variety of backgrounds, including those of low and middle-income, to enjoy
  California's beaches and parks and encounter the full range of recreational, educational, spiritual,
  and other experiences offered.
- A lack of affordable accommodations remains a barrier to coastal access. California's historic supply of lower-cost coastal accommodations has been reduced and continues to be diminished because of high coastal property values and economic pressures to develop new accommodations that are too expensive to be affordable to most visitors.
- California should invest in new strategies and partnerships to improve the availability of lower-cost coastal accommodations, particularly for low and middle-income families. A strategic program to provide affordable accommodations in appropriate areas of our coastal parks and public lands can play an important role in improving public access to the coast. California should also support innovative pilot projects that enable the state to partner with nonprofit organizations and the private sector to provide coastal access.

To carry out the policy goals above, AB 250 calls on SCC to work with CCC and DPR to develop and implement the Explore the Coast Overnight program to facilitate the improvement of existing and the development of new lower-cost coastal accommodations. It further provides that both coastal programs and facilities will serve low and middle-income families. To accomplish these goals, SCC is required to prepare an assessment of lower-cost coastal accommodations to guide the establishment of the new Explore the Coast Overnight program. This Explore the Coast Overnight assessment fulfills this legislative requirement. SCC and CCC, in partnership with public agencies, such as DPR and local and regional park districts, and with nongovernmental organizations (NGOs), such as Hosteling International and others, can use the recommendations in this Explore the Coast Overnight assessment to reduce barriers faced by low and middle-income people who want to experience and enjoy the California coast

<sup>&</sup>lt;sup>8</sup> Public Resources Code Section 31412(a).

<sup>&</sup>lt;sup>9</sup> Public Resources Code Sections 31412(a) and 31413.

## **GOALS**

## Goals of the Explore the Coast Overnight Program

The goals of SCC's Explore the Coast Overnight program are to undertake actions as follows:

- Help improve existing and develop new lower-cost coastal accommodations within 1.5 miles<sup>10</sup> of the California coast and/or within the coastal zone<sup>11</sup>, with consideration given to projects farther from the coast.
- Ensure that new or renovated coastal accommodation projects supported by the Explore the
   Coast Overnight program will be affordable and available for all Californians, in particular low and
   middle-income individuals and families.
- 3. Ensure that lower-cost coastal accommodations will be affordable and available to NGOs and public entities that support a range of programs for young or under-resourced populations, including education, service learning, healthy living, recreational, or similar opportunities.
- 4. <u>Support innovative pilot projects</u> that enable the state to collaborate with NGOs, public agencies, and the private sector to provide coastal access.
- 5. <u>Create and preserve a variety of lower-cost coastal accommodations</u> that will serve the great diversity of California residents and enhance the public's experience when visiting the coast.
- 6. Maintain and increase the stock of lower-cost coastal accommodations on coastal public lands and land owned or managed by NGOs, which will likely become the focus of SCC's Explore the Coast Overnight program due to the ability of NGOs to maintain lower-cost coastal accommodations and operate them in conjunction with programs that target low and middle-income Californians.

## Goals of the Explore the Coast Overnight Assessment

This Explore the Coast Overnight assessment includes the following:

1. Description of the context, history, and goals of the Explore the Coast Overnight program.

<sup>&</sup>lt;sup>10</sup> Pursuant to Public Resources Code Section 31412(a), the Explore the Coast Overnight program facilitates improvement of existing and development of new lower-cost coastal accommodations within 1.5 miles of the coast.

<sup>&</sup>lt;sup>11</sup> California Coastal Commission maps of the coastal zone boundary are available here: www.coastal.ca.gov/maps/czb/

- 2. Description of the existing supply of LCCAs on the California coast, including the supply relative to population within 150 miles of the coast, anticipated costs of new development, and the demand for enhancing and creating a variety of LCCAs.
- 3. Analysis of relevant factors for identifying facility and programmatic opportunities for LCCA projects. This analysis includes, but is not limited to, factors such as rates, seasonality, the cost of land and construction, maintenance costs, permitting, environmental review, geography, community perspectives, transportation issues, Americans with Disabilities Act requirements, Fire Marshal requirements, and projected climate change issues.
- 4. Identification of potential criteria that may be used to prioritize investment of program funds in LCCA projects, such as legal requirements applicable to funds, project proximity to the coast or within the coastal zone, vulnerability to sea level rise, availability of collaborating agencies or NGOs, adequacy of existing infrastructure, and financial feasibility.
- 5. Identification of potential sources of funding and financing mechanisms for LCCA projects.
- 6. Identification of potential opportunities and sites for improving existing and developing new LCCAs, both on public lands, and private lands owned or operated by NGOs.
- 7. Description of anticipated measures needed to ensure projects supported by the Explore the Coast Overnight program are affordable and available to (1) low and middle-income families, and (2) to NGOs or agencies that provide young or under-resourced populations with educational and similar opportunities.

## SUPPLY AND DEMAND OF LOWER-COST COASTAL ACCOMMODATIONS

## Supply of Lower-Cost Coastal Accommodations

In 2016, SCC contracted Sustinere, Inc. to collect data about the existing stock of lower-cost coastal overnight accommodations. For this study, "coastal accommodations" were defined as those accommodations within the coastal zone, as well as within one mile of the coastal zone boundary. The coastal zone varies in distance from the edge of the coast throughout California. This study did not consider coastal accommodations at private residences through short-term rental services such as Airbnb or HomeAway, or private web-based camping services such as Hipcamp. Information collected by Sustinere included:

- The number of units available at a facility: A unit was defined as a hotel room, camping or RV site, hostel bed or private room, or a cabin, yurt, or similar type accommodation.
- Ownership type: Types of ownership included private for-profit entities, public agencies, NGOs, or U.S. military. While data was collected on facilities serving only U.S. military personnel and their families, these facilities were not included in the analysis of the availability of lower-cost coastal accommodations because they are not available to the public.
- **Type of accommodation**: Types of accommodations included hotels, motels, cabins, camping, RVs, and hostels.
- Cost per night: Because there is often a significant difference between the summer, peak season
  cost, and the winter, off-season cost, Sustinere collected data on peak, as well as off-peak costs
  where possible.

There are numerous ways of defining "lower-cost" with regard to accommodations, and lower cost does not necessarily translate to affordability for people of low and middle-incomes. For the Sustinere analysis, "lower-cost" coastal accommodations were defined as those having a daily rate that was 75% or less of the statewide average daily rate (ADR) in 2015.

Sustinere found that out of approximately 64,471 commercially available coastal accommodations, approximately 13,298 (21%) qualify as LCCAs (at or under \$112 per day year-round or \$123 per day during the summer, both of which represent 75% of the average daily rate in 2015). Sustinere was unable to obtain cost data for 5% of accommodations, so it is unknown whether they qualify as LCCAs or not.

Sixty two percent of the LCCAs were either camping or RV sites, with only 35% being hotel or motel type accommodations and 3% being hostels. The data is summarized in Figure A (although cabins were included in the survey, 0.25% was too small to register on Figure A).

**SIDEBAR:** The rates used for the research on the existing supply of LCCAs are not being used by SCC to define "lower-cost". The Potential Prioritization Criteria section in this Assessment describes how overnight rates will be used to evaluate facility projects. SCC is not establishing a set rate for units or

projects to be considered lower cost. Overnight rate plans for LCCAs should maximize access, including access for visitors from low and middle-income families and for organizations that serve youth or other under-resourced populations.



FIGURE A: NUMBER OF LOWER-COST COASTAL ACCOMMODATIONS ACROSS CALIFORNIA.

Camping and RV LCCAs are evenly distributed between public and private ownership (Figure B). However, the lower-cost coastal hotels or motels are almost exclusively in private ownership. Research conducted by CCC found that the volume of lower-cost accommodations in coastal counties in California has been declining in recent decades, as lower-cost motels and hotels have been redeveloped into higher-cost lodging or residential units.<sup>12</sup>

There is a high risk of ongoing loss of LCCAs. Of the approximately 13,000 lower-cost coastal accommodations currently available, just over 5,000 are on publicly owned lands, such as state parks, and

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<sup>&</sup>lt;sup>12</sup> California Coastal Commission *Staff Report on Lower-Cost Visitor-Serving Accommodations*, October 2016.

are thus to some degree protected. That leaves over 8,000 accommodations that are privately owned and potentially at risk of conversion to other uses, such as higher-cost lodging or residential units.

Sea level rise and coastal erosion pose other threats to the future of LCCAs. Many coastal hotels, motels, and campgrounds are in low-lying areas that may be vulnerable to sea level rise or on coastal bluffs that may be vulnerable to coastal erosion during this century.

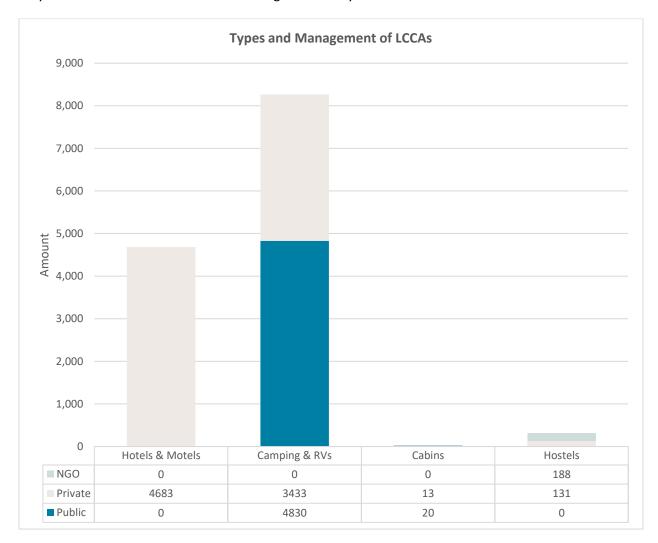


FIGURE B: TYPES AND MANAGEMENT OF LOWER-COST COASTAL ACCOMMODATIONS.

Figure C below indicates the number of LCCAs found in each county within the coastal zone as well as one mile inland of the coastal zone boundary. This figure also shows the total number of households for the entirety of each county.

Note that the number of LCCAs can vary throughout the year depending on seasonal openings and closings. This distribution of LCCAs relative to population is discussed in detail in the Demand for Lower-Cost Coastal Accommodations section below.



FIGURE C: LOWER-COST COASTAL ACCOMMODATIONS BY COUNTY. 13

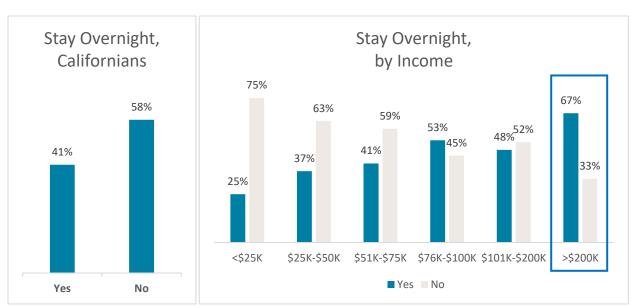
<sup>&</sup>lt;sup>13</sup> Number of rooms per coastal county is based on Sustinere data. County population numbers are from American Community Survey's 2016 5-Year Estimate. A room is defined as a hotel or motel room, a camping or RV site, hostel bed or private room, or a cabin, yurt, or similar type of accommodation.

## Demand for Lower-Cost Coastal Accommodations

The California coast is one of the most cherished features of the state. It is beloved and heavily utilized by Californians. In 2016, California's 39.5 million residents took over 200 million leisure trips within the state, and over 20% of overnight trips were to the beach. Californians make three out of every four tourism trips in California.<sup>14</sup>

SCC contracted Probolsky Research in 2016 and 2017 to conduct six focus groups and statewide phone surveys on the topic of coastal access. The survey found that close to 90% of Californians have a very strong emotional tie to the coast, including its beaches and ocean. A substantial majority even feel a deep connection to the California coast when they are not there<sup>15</sup>. It seems the experience of visiting the coast lingers positively in the mind of millions of Californians.

Despite this fact, the majority of those surveyed said that they do not stay overnight at the coast. This result was particularly pronounced among younger people, low-income households, and people of color, as shown in Figure D. The study revealed that the only California populations with a majority who stay on the coast overnight are white, aged 55 or more, and/or with a family income greater than \$200K. <sup>16</sup> Respondents cited financial concerns as the primary reason they do not stay overnight at the coast. Over 45% of Californians said that overnight accommodations at the coast were inconvenient or unaffordable.



<sup>&</sup>lt;sup>14</sup> Domestic Travel to California, 2016, Visit California.

<sup>&</sup>lt;sup>15</sup> State Coastal Conservancy Statewide Survey, April 2017, Probolsky Research.

<sup>&</sup>lt;sup>16</sup> State Coastal Conservancy Statewide Survey, April 2017, Probolsky Research.

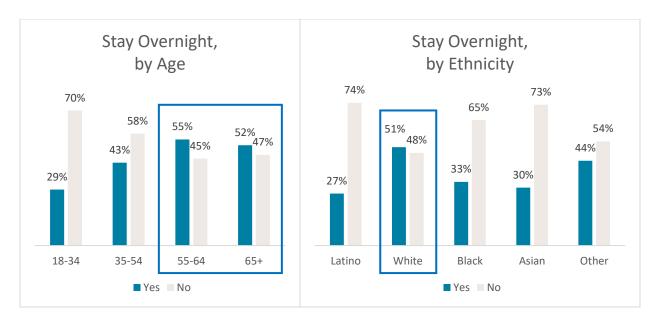


FIGURE D: "DO YOU EVER STAY OVERNIGHT WHEN YOU VISIT THE CALIFORNIA COAST?"

Through a recent on-line survey conducted by SCC and distributed with the help of CCC and the California State Lands Commission, a strong demand for lower-cost coastal accommodations was confirmed. Approximately 170 survey respondents agreed that there is a lack of lower-cost coastal accommodations, and the existing ones lack the volume needed to handle the demand. "The accommodations are very limited and it wouldn't be too crowded with just a couple more cabins or campsites," stated a survey participant about a campground in Marin County. Another respondent stated the need in Monterey County for "[m]ore low-cost camping areas that are actually available." Ideas were submitted for LCCA projects, with nearly every coastal county receiving five or more suggestions each for such things as new or expanded hostels, bike-in or hike-in campsites, low-cost cabins or yurts, RV camping, and short-term rentals. Respondents also promoted educational and recreational programs for youth and suggested improving accessibility for persons with disabilities.

#### GEOGRAPHIC DEMAND

As shown in Figure C, there are approximately 13,000 LCCAs on the California coast,<sup>17</sup> just 21% out of nearly 65,000 coastal accommodations. At the same time, of the 12.6 million California households within 150 miles of the coast, roughly 50% are low-income.<sup>18</sup>

<sup>&</sup>lt;sup>17</sup> The combined Coastal Zone and 1.5-miles from shoreline buffer.

<sup>&</sup>lt;sup>18</sup> Low-income is define as 80% of median income by county.



FIGURE E: DISTRIBUTION OF LCCAs REGIONALLY COMPARED TO DISTRIBUTION OF LOW-INCOME HOUSEHOLDS, (LCCA UNITS: 1,000 LOW-INCOME HOUSEHOLDS WITHIN 150 MILES).

Figure E shows the distribution of LCCAs regionally as compared to low-income households within 150 miles of the coast. Figure F summarizes the number of low-income households in different geographic regions of the state. Over half of the low-income households in California are located in Southern California. The ratio of supply to demand is low throughout California but is especially low in the Bay Area and Southern California. In short, the potential demand for lower-cost coastal accommodations appears to outstrip significantly the supply, particularly in heavily urbanized areas.

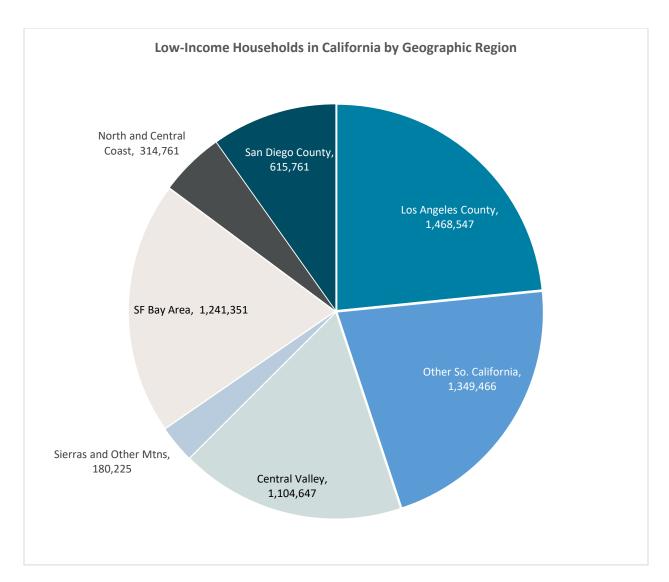


FIGURE F: LOW-INCOME HOUSEHOLDS IN CALIFORNIA BY GEOGRAPHIC REGION.

Occupancy rates provide additional evidence of the underlying demand for various types of facilities. While occupancy rates are difficult to obtain from privately owned facilities, recent data collected by Visit California, a tourism industry nonprofit, indicates that the average annual occupancy rate in coastal counties is 70%. North of San Francisco, the annual occupancy rate is 60%, while in Southern California the rate rises to 80% or higher, with San Diego County at 84%.<sup>19</sup>

Year-round occupancy rates at DPR campgrounds on or near the coast have averaged 65% to 70% in recent years and during the summer months have typically exceeded 90%. Due to a larger demand than existing supply, making a reservation for a DPR campsite on the coast, especially in the summer months and/or

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<sup>&</sup>lt;sup>19</sup> California Lodging Report, Visit California, STR Inc., 2018.

on weekends, is difficult. At coastal hostels, occupancy rates can reach 97% during the summer season and up to 85% throughout the entire year, indicating a greater demand than current supply can meet.

Other factors besides occupancy rates may influence demand for new or renovated LCCAs, such as the condition or uniqueness of the facility, amenities offered by the facility, proximity to points of interest, or affordability.

#### Preferences for a Variety of Lower-Cost Coastal Accommodations

In the development and implementation of the Explore the Coast Overnight program, SCC will consider, among other factors, the type of accommodations that are currently available relative to the needs and preferences among Californians. In their 2015 report, Parks Forward recommended that DPR "increase the number and variety of overnight accommodations," and elaborated on the importance of this action:

"Overnight stays can help visitors of all ages and backgrounds connect with their parks. Today, overnight visitors can stay at thousands of campsites using tents or recreational vehicles, but for those who don't own such equipment, lodging options – ranging from on-site cabins and yurts to off-site lodges and hotels – are fewer and often more expensive. Increasing the number, variety, and affordability of overnight accommodations, particularly for young people and others who have not yet built personal connections to parks and the outdoors, is a key Parks Forward recommendation."

Within state parks and on other public and private land along the California coast, a variety of lower-cost lodging with a mixture of amenities is necessary to serve the diverse needs and preferences of Californians. SCC's statewide surveys of Californians included questions about overnight accommodations along the coast, providing an understanding of what types of accommodations are currently used or would be considered by Californians.

Californians indicate a robust interest in camping, cabins, or dorms, as well as hotel/motel rooms. Camping indoors (such as in a cabin, cottage, or bunkhouse) appeals to almost half of respondents while 40% would also consider camping outside, indicating a need for the Explore the Coast Overnight program to support cabins, cottages, or yurts in existing and new campgrounds, in addition to increasing the number of traditional campsites. RV or trailer camping is slightly less appealing than camping indoors or outdoors, possibly due to the need for an initial investment in equipment. Staying in dorms, or similar accommodations, with shared bathrooms, appeal to 40-47% of low and middle-income Californians and should be an area of focus for the Explore the Coast Overnight program.

A large number of Californians, however, are not interested in camping, staying in a cabin, or using a dorm or hostel, due to a desire for privacy, comfort, convenience, or security; not being comfortable with shared bathrooms; lack of the necessary equipment for camping; or personal preference. Clearly, hotels, motels,

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<sup>&</sup>lt;sup>20</sup> A New Vision for California State Parks, Recommendations of the Parks Forward Initiative, February 2015.

and hostels with private bathrooms are popular and will need to be part of the effort to increase LCCAs on the coast.

Among the 41% of Californians who stated that they do stay overnight when they visit the California coast, hotels were the most commonly used accommodation, with smaller percentages stating that they camp, stay in cabins, motels or short-term rentals, or use other types of accommodations, as shown in Figure G below. It should be noted that only those who currently stay overnight on the coast were asked this question; thus, the respondents skew higher-income and older.

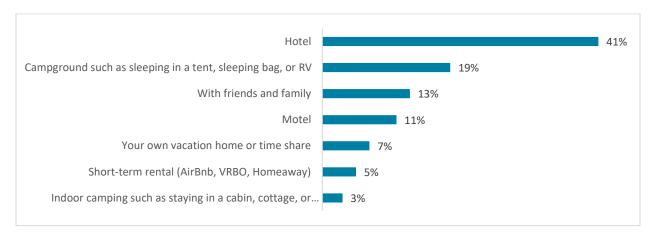


FIGURE G: "WHAT KIND OF ACCOMMODATION DO YOU USE WHEN YOU VISIT THE CALIFORNIA COAST?" 21

When Californians, including those who do not currently stay overnight at the coast, were asked the broader question, "When considering overnight accommodations along the California coast, which of the following would be options for you and your family?", and presented with a number of options besides hotels and motels, many were open to alternative forms of lodging. As shown in Figure H below, 47% of Californians stated that camping indoors would be an option for them, 41% would camp outdoors, and 30% would stay in an RV or trailer. Even though a fairly small percentage of Californians who stay overnight on the coast now choose camping, cabins, or other alternative forms of lodging, as shown in Figure G, a larger percentage of Californians have expressed a willingness to try other accommodations besides hotels, as shown in Figure H. The relatively lower interest in staying in an RV, or even in camping outdoors, may reflect the lack of equipment necessary to do so. RVs can be an expensive investment with ongoing costs for operation and storage, out of reach financially to low and middle-income families. Even camping equipment has an initial cost that creates barriers.

<sup>&</sup>lt;sup>21</sup> State Coastal Conservancy Statewide Survey, April 2017, Probolsky Research.

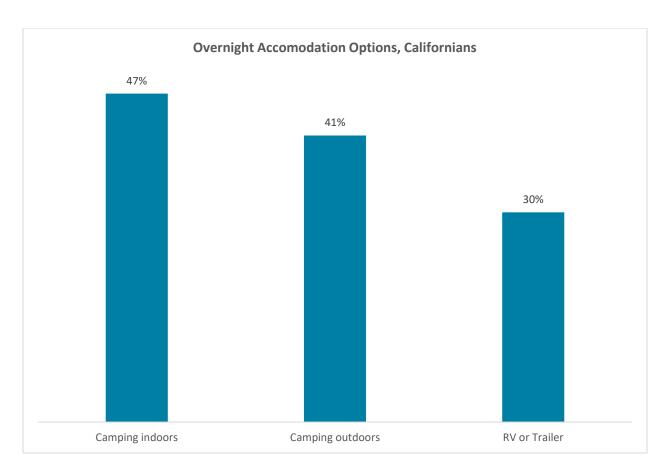


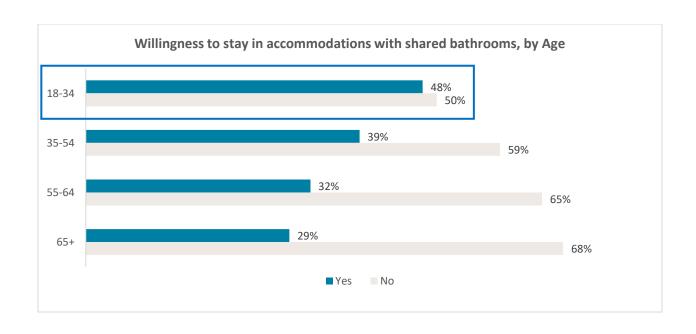
FIGURE H: "WHEN CONSIDERING OVERNIGHT ACCOMMODATIONS ALONG THE CALIFORNIA COAST, WHICH OF THE FOLLOWING WOULD BE OPTIONS FOR YOU AND YOUR FAMILY? CHOOSE AS MANY AS APPLY: CAMPING INDOORS, SUCH AS STAYING IN A CABIN, COTTAGE OR BUNKHOUSE; CAMPING OUTSIDE, SUCH AS IN A TENT OR SLEEPING BAG; RV (RECREATIONAL VEHICLE) OR TRAILER EQUIPPED WITH LIVING SPACE AND AMENITIES."<sup>22</sup>

Respondents were also asked if they would be willing to stay in accommodations with shared bathrooms, such as college dorms (when vacated for the summer and holidays) or hostels. Accommodations with shared bathrooms are generally less expensive but can raise issues of privacy and convenience. Slightly over one-third of Californians would choose accommodations with shared bathrooms. Those who showed more acceptance of these types of accommodations included younger people and low-income households (see responses in Figure I below). Women were slightly less likely than men are to choose a dorm-style accommodation with a shared bathroom.<sup>23</sup>

Continued research into the preferences of low and middle-income families and other under-resourced populations in California on their preferences for overnight accommodations on the coast will increase understanding of which LCCA categories best fit the needs of target populations.

<sup>&</sup>lt;sup>22</sup> State Coastal Conservancy Statewide Survey, October 2017, Probolsky Research.

<sup>&</sup>lt;sup>23</sup> State Coastal Conservancy Statewide Survey, April 2017, Probolsky Research.



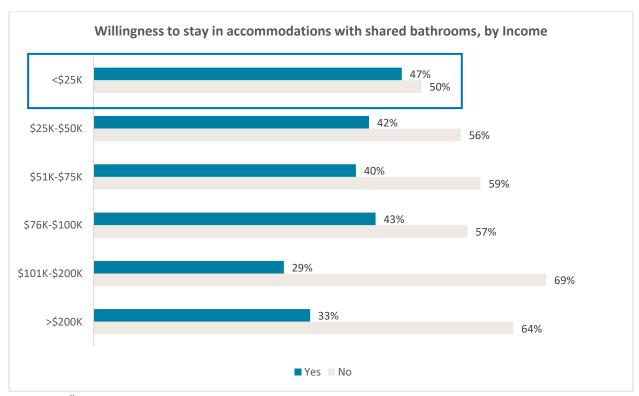


FIGURE I: "IF THERE WAS AN OPTION TO STAY IN COLLEGE DORMS NEAR THE COAST, OR OTHER SIMILAR ACCOMMODATIONS WITH SHARED BATHROOMS, FOR A MODEST PER NIGHT PRICE, WOULD YOU EVER CHOOSE TO STAY THERE?"<sup>24</sup>

<sup>&</sup>lt;sup>24</sup> State Coastal Conservancy Statewide Survey, April 2017, Probolsky Research.

## **LOWER-COST COASTAL ACCOMMODATIONS CATEGORIES**

SCC has identified the following categories of LCCAs for the Explore the Coast Overnight program. As described in the Demands for Lower-Cost Coastal Accommodations section, ongoing outreach in multiple languages of low and middle-income people and other under-resourced populations on their specific preferences will aid in determining which LCCA categories best fit the needs of the target populations.

#### Hotels and Motels

Hotel and motel rooms offer some significant amenities that are not available with the other types of LCCAs, including a fully secure, protective, and heated structure that can be used in all weather and has a private bathroom. Because many people desire these amenities, or at least would not want to do without them for long, they are the most popular type of accommodations.

#### Hostels

Hostels typically offer visitors a bed in a room shared with others, although some offer private family rooms, and a shared bathroom. Hostels typically have a shared kitchen and/or dining area. On a per person basis, hostels can be quite inexpensive, but since costs are typically charged per person, the cost of a hostel stay is usually greater for a family than for a single person or couple. In recent years, some hostels have begun offering private rooms, though bathrooms continue to be shared.

## Camping

Camping is a significantly different experience from staying in a hotel and is often chosen by users for reasons other than its cost. That said, on a comparative basis, a campsite costs significantly less than a hotel room and can provide a unique coastal experience at a low cost. However, camping is vulnerable to inclement weather and seasonal closures, involves a shared bathroom, and offers little privacy. Campsite users typically must provide all their own camping equipment, though there are a handful of programs that will supply basic camping equipment to groups. Refer to the appendix for lists of campgrounds on the coast.

#### RVs and Trailers

The RV camping experience varies significantly depending on the type of RV. Cost can also vary significantly depending on the additional services provided by the campground. In general, RVs and trailers offer a more private and protective space for users, sometimes with a private bathroom. Ownership of an RV can be an expensive initial investment and can be out of reach financially to low and middle-income families. RVs can provide a lower-cost overnight option once purchased, however there are ongoing costs to operate, maintain, and store an RV. In some campgrounds, primarily privately-owned, proprietors have set up popular, charming trailers as permanent accommodations for rent by the night. Generally, rates are on par with hotels for these types of accommodations, but it might be possible to operate such a facility at a lower cost. There are also RV rentals by private companies, but again, these typically cost about the same as hotels.

## • Cabins and Yurts

Cabins, cottages, huts, yurts, tent cabins, and similar structures offer an option somewhere between tent camping and a hotel room. They provide a protected space from the weather, privacy, and in some cases a private bathroom. They range from simple accommodations with minimal amenities, such as a sleeping platform and communal bathroom, to deluxe accommodations with a mattress, electricity, lighting, linens, water, and a private bathroom. Some even accommodate cooking inside. Because they provide shelter and some furniture, cabins and yurts typically require less equipment than traditional camping. Cabins can provide a camping experience for low and middle-income Californians who do not own camping equipment and/or prefer an "indoor" camping experience.

## • Semi-permanent "RV Cabins"

RV cabins are similar to regular cabins except that they are built on a trailer. Because these structures are considered mobile and not permanent, the permitting process can be simpler. RV cabins are sometimes hooked up to electricity, water, and sewage, allowing for private bathrooms, kitchens, and other amenities. The units are typically owned by the campground owner or manager and rented as a type of lodging. Some campgrounds use actual RVs (as opposed to RV cabins) in the same way — as a rentable type of lodging. The provision of RV cabins by public agencies, nonprofits, or private concessionaires at campgrounds can provide a camping experience for those who cannot afford to rent or buy, store, operate, or maintain an RV.

#### Dorm Rooms

There are a number of colleges, universities, and boarding schools on the coast of California with dormitories. Some of these schools already allow third parties to use their facilities in the summer for such things as conferences and retreats. Dorm rooms provide a private, protected space for users, and some include a private bathroom. Increasing the availability of existing coastal dorm rooms for organized groups, such as environmental education nonprofits, might be a cost-effective option for increasing the supply of LCCAs during the summer season. Refer to the appendix for a list of coastal colleges and universities with dormitories.

## • Residential Outdoor Education Facilities

Residential Outdoor Education Facilities (ROEFs) provide overnight accommodations for youth and program participants as part of an environmental educational program. Many school districts maintain their own ROEFs incorporated within their local school systems. ROEFs play a part in the overall science or outdoor education curriculum. Non-profits that operate ROEFs often use their facilities as part of their own environmental education programming and can partner with schools that do not own ROEFs to offer lower-cost coastal accommodations to students. When not in partnership with a school, non-profit ROEFs open their facilities and programs to the general public. This provides Californian youth with opportunities to learn about environmental

stewardship while staying on site in dormitory style rooms. Refer to the appendix for a list of ROEFs located 1.5 miles along the coast.

# EXAMPLES OF LOWER-COST COASTAL ACCOMMODATION FACILITY DEVELOPMENT MODELS

## Development and Management of LCCAs by Public Entities on Public Land

With almost 70% of California's nearly 40 million residents living on or near the coast, coastal properties that could be developed into LCCAs are scarce and expensive. The limited space on which to build LCCAs may be the program's greatest challenge. However, there are large areas of coastal land already owned by public agencies, some of which may be suitable for development of new or expansion of existing LCCAs. The most likely partners for SCC in development of LCCAs on public land include DPR; federal agencies such as the National Park Service, Bureau of Land Management, or U.S. Forest Service; local harbor, port, or regional park districts; and county or city park departments.

## Public-Private Partnerships

For purposes of this assessment, SCC views public-private partnerships as any project involving both public and private entities. An example is a nonprofit or for-profit entity operating a LCCA on public land, such as Hostelling International operating a hostel on state land under a lease. This arrangement may also include development of a LCCA on NGO-owned land supported with public funding. Issues that may have to be assessed in such a partnership include whether funding the project is a gift of public funds, whether the project is a private activity if funded by a state bond, and other regulatory and legal constraints. <sup>25</sup> Given the potential issues, these types of arrangements are sometimes difficult to negotiate and structure, although they could potentially be an effective way to develop new LCCAs.

## • Concessions and Operators

One common example of a public-private partnership is a public entity working with a concession. Concessions and operators are businesses under contract with a facility or landowner that provide specific products or services. Concession contracts can include many services, including stores, restaurants, and overnight accommodations. The owner of a concession typically does not own the land or the building that houses the operation. Under some concession contract models, the concession splits a portion of their earnings with the facility or landowner. Concessions are a possible option for operating new LCCA facilities if a public or NGO landowner is not interested or capable. If the Explore the Coast Overnight program funds the acquisition of an existing hotel or motel property by public agencies or NGOs, a concession contract may be an effective way to manage the property.

<sup>&</sup>lt;sup>25</sup> These topics are further explored in the Funding Sources and Financing Mechanisms section of this Explore the Coast Overnight assessment.

## **PROGRAM OPTIONS AND OPPORTUNITIES**

While increasing the volume of LCCAs is necessary, additional effort is needed to address other barriers to coastal access to ensure that coastal overnight trips are accessible to low and middle-income households and to organizations that serve youth and other under-resourced populations. A program that is flexible in nature, taking into consideration a multitude of economic, social, or cultural stressors, will increase options and opportunities for all Californians to enjoy the California coast.

The Explore the Coast Overnight's target populations broadly include low and middle-income families and organizations that serve youth and other under-resourced populations, but individual LCCA projects should more specifically define their intended target populations. One method to reach under-resourced populations include the use of criteria, such as targeting families that qualify for free and reduced school lunches, the California Alternate Rates for Energy Program, Supplemental Security Income (SSI), the California Work Opportunity and Responsibilities to Kids (CalWORKS), or other programs. Projects could also reach target populations by working with Title 1 schools, engaging families in affordable or subsidized housing, or focused outreach in Disadvantaged Communities or Severely Disadvantaged Communities. However, setting criteria for use or participation in programs can be challenging and the application of metrics can result in increasing barriers to coastal access. When developing outreach and engagement programs, facility managers are encouraged to work with state or local agencies that have expertise in providing social services and to partner with NGOs that have a record of serving target populations.

This section describes some options and opportunities that SCC and others can consider when developing LCCA projects.<sup>26</sup>

## Addressing Economic Cost Barriers

• Flexible Fee Programs, Including Discounts, Vouchers, and Coupons: Flexible fees, discounts, vouchers, and coupons can be used to provide discounted or subsidized lodging for individuals or groups. Vouchers or coupons could be distributed directly to individuals with proof of their low-income status for redemption at participating facilities. These discounts also can be offered as part of a partnership with an organization or community group working directly with a targeted population (e.g. discounts to persons with disabilities, veterans, or foster youth) or as part of a partnership, or with tour providers to offer discounts to groups. Existing discount programs provided by public agencies and non-profits can serve as models, be better advertised to target populations, and even be expanded. For example, DPR's Distinguished Veteran Pass entitles the holder to camp at no charge, the Disabled Discount Pass provides a 50% discount on family camping, and the Golden Bear Pass (for people eligible for Supplemental Security Income or

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<sup>&</sup>lt;sup>26</sup> Some programming options identified within Dr. Nina S. Roberts' LCCA support study, *2018 Lower-Cost Coastal Accommodations: Support for California Coastal Conservancy AB 250/LCOA Assessment Investigation of State and National Models*, are included in this assessment as potential models and examples to consider when developing LCCA facilities or program structures.

CalWorks) and Limited Use Golden Bear Pass (for people 62 or older) allow for free day use at state parks that charge a vehicle entrance fee.

- <u>Financial Incentives for Existing or Potential LCCA Developers:</u> To encourage development or protection of LCCAs, SCC or other partners could offer grants or loans for facility development with the condition that a portion of the property or development be set aside for LCCAs.
- Restructure Funding Criteria to Prioritize Organizations Working with Targeted Populations: Public agencies that give out grants can reframe their project selection criteria or develop grant programs that prioritize funding to community groups or organizations that help targeted populations overcome barriers to visiting the coast. Examples include nonprofits that work closely with Title I schools, children, and youth from under-resourced populations, low-income individuals living in affordable or subsidized housing, or youth with emotional, physical, or developmental needs.
- Programs to Provide Camping Equipment: The average American who goes camping spends about \$546 on camping gear and between \$200 and \$400 on gear when preparing for a first time camping trip.<sup>27</sup> Programs that provide people with camping equipment or introductory training to camping lessen the burden of transporting camping equipment, and increases the enjoyment of the initial camping experience. DPR's "FamCamp" program is a good example of a program that provides both camping equipment and training for participants interested in learning more about how to organize overnight outdoor recreational experiences. Through DPR's Outdoor Recreation Leadership program, individuals affiliated with a non-profit, community-based organization can attend a three-day, two-night training designed to build outdoor recreation leadership, youth development principles, and community building skills. Upon completion, participants can lead a FamCamp program, bringing their group to a participating state park and utilizing a group campsite and camping gear at no cost. The creation, growth, and ongoing management of programs that provide free or low-cost loans of camping gear should be supported to address barriers to camping due to a lack of oftentimes expensive camping equipment. These programs can be operated by public agencies, nonprofits, camping supply companies, and concessionaires or private facility operators.

## Addressing Operational Barriers

• Reservation System Improvements and Set-Asides: Improve existing reservation systems to make it easier for users to locate and reserve affordable overnight accommodations such as campsites, hotel/motel/hostel rooms, or RV trailers. The on-line reservation systems for campsites can create barriers for low and middle-income households. For example, it may not be possible for someone who works to be online at 8:00 a.m. on a weekday in order to make a reservation for a summer

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<sup>&</sup>lt;sup>27</sup> 2017 American Camper Report, Coleman Company, Inc. and the Outdoor Foundation

camping trip. Online reservation systems can be challenging to understand and navigate. There may also be distrust in using on-line reservation systems for government-run facilities, particularly by immigrants. Reservation systems should be continuously evaluated and improved to ensure equitable access. A significant part of the issue with reserving coastal campsites during the summer and/or on weekends is due to the higher demand than the existing supply can accommodate. Having a number of reservation slots set aside for targeted populations, such as NGOs that serve under-resourced populations, can eliminate the pressures of reservation competition and ensure access to reservations. NGOs can play a crucial role in reaching under-resourced populations, navigating reservation systems, and introducing people to overnight opportunities at the coast.

- Programs to Provide Transportation: Transportation is one of the main barriers to Californians accessing and enjoying the coast. Many Californians lack transportation that links the neighborhood or community they reside in to the coast, even if they are closer to the ocean than other Californians living in the state. SCC's Explore the Coast Grant Program and similar funding programs that help subsidize transportation have opened up routes for people to access the coast. Shuttle services that pick up people from low-income communities or community carpools that take people to coastal destinations are options that should be explored. Support for expansion of public transit options to the coast should also be encouraged, which requires partnerships with transit agencies. Access to the coast could be improved with additional or expanded bus routes, increased bus service, or new coastal stops along on existing rail lines. The Metro Expo Line in Los Angeles is an example of expanding access opportunities to the California coast for millions of people.
- Partner with Existing Organizations that Offer Affordable Outdoor Recreational Programs: Utilize existing resources by building partnerships with organizations that already offer affordable coastal or outdoor recreational programs or have established connections with target populations. One example of this type of partnership could be a LCCA owner who partners with a nonprofit that takes youth from under-resourced communities or from Title I schools to the beach during the day but is looking for opportunities to expand into overnight trips. NGOs that work with under-resourced populations play a crucial role in providing overnight programs at facilities on the coast. Partnerships between LCCA facility managers and NGO program providers can help reach target populations and provide for meaningful, relevant programming.
- Continue to monitor and evaluate existing LCCA facilities and programs: Monitoring and collecting user data will be useful for determining the success of any program. Such data can be qualitative or quantitative, such as household income, family size, zip code, gender, race/ethnicity, or choice of transportation. By collecting various types of information on LCCA facilities and programs, administrators of Explore the Coast Overnight programs can ascertain whether the program serves the needs of visitors and other community members or needs further improvement. Transparency on the use of the data for program improvements is critical.

## Addressing Cultural and Social Barriers

- Adapt Programs and Facilities to Incorporate Input from Target Populations: Facility spaces and program content should respond, to the extent practical, to the expressed desires of the populations to be served by these programs. Through early and honest dialogue, LCCAs and affiliated programs can create spaces and experiences that make participants feel welcome.
- Outdoor Environmental Education Programs: Programs that focus on building knowledge of the
  outdoors will encourage program participants to view the outdoors as approachable and safe.
  Conservation programs can fill gaps in science learning and inspire environmental responsibility
  and environmental stewardship among youth. To strengthen partnerships with schools or school
  districts, educational programs can be encouraged to connect outdoor learning to California's
  educational standards.
- <u>Environmental Leadership Training Programs:</u> Investing in environmental leadership training can empower youth and young adults to access the outdoors. By building confidence and inspiring program participants to engage more with the outdoors, such programs are a significant avenue to increase diversity and leadership in the environmental field.
- Internship and Job Programs: Having internships and job opportunities within LCCA operations
  can create pathways to employment for low to middle-income youth and young adults. Paid
  internships for low-income students attending local colleges or high schools can build familiarity
  and engagement with the outdoors and introduce more diversity into the existing outdoor
  industry workforce.
- Marketing and Outreach to Target Populations: LCCA facility managers should develop marketing
  and outreach materials and strategies to reach target populations. One strategy is for LCCA
  managers to partner with other organizations, such as social service NGOs that work with lowincome individuals, to reach a larger number of people. When creating marketing programs and
  developing the LCCA facility, culturally relevant information should be included to ensure that
  people of different backgrounds have the information they need to enjoy their experience to the
  fullest.
- <u>Cultural Sensitivity Training:</u> Incorporating cultural sensitivity into program operations and staff
  training will help visitors feel welcome. Cultural sensitivity training improves the ability to learn,
  understand, and work with people from a wide variety of backgrounds and life experiences. Being
  considerate of cultural differences and similarities can improve overall visitor experience, bring
  inclusivity, and transform the outdoor experience into a safe space.
- <u>Cultural Interpretation:</u> Incorporating accurate cultural interpretation into programming objectives can open conversations and increase awareness among visitors of the wide array of

people and communities who have lived along California's coast and played a role in its history. Starting with Native Californians, through generations of immigrants from around the world, California's coast has provided many people and communities with livelihoods, cultural and spiritual identity, and recreation, but has also been a place of misappropriation of land and resources. Stories, historical lessons, interpretive plaques, and signs should reflect the histories of indigenous peoples, immigrant communities, and people of color on the coast.

## **FEASIBILITY CONSIDERATIONS**

Below is a list of potential considerations that can factor into the feasibility of a LCCA project. While SCC has identified the items below as some of the important considerations in evaluating the feasibility of a LCCA project, this list is not definitive nor exhaustive:

#### Permitting

One of the biggest challenges facing any major plan for construction, whether it be private or public, is the acquisition of required federal, state, and local permits from government agencies. The development of new LCCAs or the expansion or improvement of an existing LCCA on or near the coast is subject to multiple requirements. Some common types of permits are further described below.

## • Coastal Act and Local Coastal Program Compliance

The CCC, or a local government pursuant to its Local Coastal Program, requires a Coastal Development Permit (CDP) for development in the coastal zone. Local Coastal Programs are basic planning tools used by local governments to guide development in the coastal zone, in partnership with the CCC. Securing a CDP is often time consuming and can be costly. The construction of a small cabin on public land, for example, can sometimes require the same permitting process as a much larger development project.

## Zoning

Zoning consists of laws and policies that determine what type of land use is allowed or prohibited for a given area. The zoning process is determined by cities or by counties for unincorporated areas. Typically, a proposed development must adhere with the land's zoning designation. Sometimes a variance can be granted, which allows the applicant to use the land in a way that it was not previously zoned for, in which case, a conditional use permit will likely be required. If the zoning designation for an area needs to be changed to allow a LCCA to be developed, it would involve working with the local jurisdiction. However, this permitting process can be time-consuming, as well as controversial and costly. For example, a zoning change may require city council approval, or a majority vote by the electorate.

#### Environmental Review

LCCA projects are subject to state and federal environmental review requirements, such as the California Environmental Quality Act (CEQA). Generally, as part of the CEQA environmental review process, consideration must be given to the potential environmental impacts of the project, and, if significant environmental impacts are anticipated, measures to avoid, mitigate, or minimize those impacts and feasible alternatives to the project must be considered. If a project involves wetland habitat, discharges to waterways, or special status species, additional state and federal regulatory and resource agencies may need to provide permits or be consulted.

## California Department of Parks and Recreation General Plan

DPR actively develops general plans and management plans that dictate the long-range development and management of its state parks. If LCCA facilities are developed in state parks, the facilities may be subject to a general plan or management plan. Additionally, in some instances, a plan may need to be approved prior to the development of facilities in the park.

#### • Americans with Disabilities Act

Generally, parties that own, lease, or manage new or altered accommodations must comply with the requirements of the Americans with Disabilities Act (ADA). For outdoor areas, accessibility standards are determined by the Architectural Barriers Act Accessibility Guidelines for Outdoor Developed Areas. Depending on site conditions, meeting these standards can be a significant endeavor and can increase the complexity of the site design and the overall project cost.

#### • Fire Marshal Requirements

New or altered LCCAs must meet the requirements of state and local fire codes. For example, if electricity is provided to enclosed structures such as cabins and yurts, then stricter codes may apply. In many such cases, sprinklers are required, which can add considerable cost.

## • Organization Buy-in and Community Support

To ensure a successful LCCA project, all participating organizations must work in cooperation to expand opportunities for visitors to have an affordable and enjoyable experience on the coast. Project stakeholders should engage potential users in the planning and design of the facility or programs and consult with nearby communities to build support for the LCCA project.

#### • Flooding, Sea Level Rise, Coastal Erosion, Tsunami Hazards

As part of the project planning process, LCCA projects will need to consider flooding, as well as threats from future sea level rise and related erosion hazards. The State of California's Sea Level Rise Guidance should be used as part of the planning process for new or enhanced LCCA facilities.

## • Operation and Maintenance Funding

Any LCCA facility will require the development of a business plan that considers ongoing operation and maintenance costs. In some cases, revenue from the LCCA will be sufficient to cover the operation and maintenance costs, but in other cases, additional revenue will be needed. Public agencies may be able to fund LCCA operational and program activities. NGOs could, in addition to funding LCCA operations with existing funds, also turn to donors, foundations, investors, or perhaps even establish an endowment. Associated revenue-generating activities, such as restaurants, gift shops, and special events, could also offset operations and maintenance costs for LCCAs. Alternatively, an LCCA could subsidize its lower-cost facilities and programming with market-rate facilities. For a more in-depth discussion on available funding, see Funding Sources and Financing Mechanisms section.

## Capital Funding

Unlike operations and maintenance funds, capital funding is used for purchasing land and any other long-term "hard" investments, such as materials or building structures. If property is to be acquired, for instance, or a hostel built, it requires capital funding. The capital costs should be included in the business plan for the LCCA. A capital campaign by a NGO or "friends" group to a public agency can be used to raise funds to construct a LCCA, as well as provide an endowment for operations and maintenance. Capital funding for LCCA projects could also come in part from state general obligation bond funds, CCC's in-lieu fee program, local or regional agencies, or from philanthropic or individual donations. In addition, LCCA project developers could receive funding from private investors. For a more in-depth discussion on available funding, see Funding Sources and Financing Mechanisms section.

## Prevailing Wage

Prevailing wages apply to public works projects, which can include a project developed by a private party that receives public funding. State prevailing wage rates depend on the classification or type of work performed by a worker and are determined by the Department of Industrial Relations.

## • Transportation options

LCCAs operators need to be aware of how transportation requirements can affect their visitors. There is nothing enjoyable about being stuck in traffic while trying to access the coast, and the reality of needing to plan extra travel time to account for heavy traffic can be a significant disincentive. For this reason, LCCAs need to analyze methods of transport, including public transportation, to and around popular coastal areas. Some parks already provide shuttle services, ushering cars into parking areas, and using shuttle buses to get to points of interest, such as trailheads, viewpoints, accommodations, and restaurants, especially during busy seasons.

## POTENTIAL PRIORITIZATION CRITERIA

SCC has developed a list of potential LCCA projects based on ideas submitted by public agencies, nonprofits, private entities, and individuals. For more information, please see the Potential Projects section of this assessment. Currently, there are two types of "projects" that have been considered: 1) projects to plan or construct new LCCAs or improve or acquire existing facilities, such as campsites, cabins, hostels, motels, and hotels; and 2) projects, such as reservation improvements, outreach efforts, environmental education or service-learning programs, job programs, subsidies, or shuttle/transportation programs, that increase use of LCCAs by target populations. SCC has identified the following potential criteria that may be considered when evaluating Explore the Coast Overnight projects. Several of these criteria are only applicable to LCCAs and other criteria for projects that increase the use of LCCAs. While SCC is required to provide prioritization criteria as part of this assessment, the criteria that SCC ultimately uses to evaluate funding for individual LCCA projects may change, depending on funding sources and other considerations:

#### Proximity to Coast and Ocean

Priority will be given to projects that are on or near the coast. The closer the LCCA is to the coast, the easier it will be for visitors to access a full range of scenic and recreational features, such as the ocean, beaches, bluffs, and piers. LCCAs close to these features also expose visitors to the full range of coastal experiences, including the sight and sound of the surf and the feel of the sea breeze. Projects within view and walking distance of the ocean, coast, or beach would likely provide a highly desirable coastal experience, though it is acknowledged that these sites are potentially more expensive to acquire and develop, and are potentially more vulnerable to coastal hazards and sea level rise. LCCA projects within 1.5 miles of the coast and/or within the coastal zone<sup>28</sup> are highest priority. Projects farther from the coast can be considered. In many cases, sites not directly on the coast may be less expensive to acquire and more feasible to develop. When LCCA projects are located farther than walking distance to the coast, existing and potential transportation options (including private and public transportation) will be evaluated to ensure relatively easy access to the coast to the extent possible.

## Overnight Rates

Priority will be given to projects that create coastal accommodations that are lower cost. SCC is not establishing a set rate for units or projects to be considered lower cost, but seeks assurance that any funded projects will provide lower rates for some significant periods of the year. Each project should include an overnight rate plan that provides accommodations at a cost that maximizes access, including access for visitors from low and middle-income households and for organizations that serve youth and other under-resourced populations. While accommodations costing 75% or less of the average daily hotel rate (ADR) in California was the criterion used as an

<sup>&</sup>lt;sup>28</sup> California Coastal Commission maps of the coastal zone boundary are available here: www.coastal.ca.gov/maps/czb/

initial method of determining LCCA supply, this method may not be appropriate in some locations, especially when considering the type of accommodation and the intended target populations. When analyzing a specific project, the ADR in California or in a specific location may be a useful guide. However, there are many criteria that lower or raise the acceptable overnight rate, such as the number of people that can be accommodated in a room or unit, type of overnight accommodations (such as a campsite, cabin, yurt, hostel room, hotel room, or motel room), geographic location, availability of private or shared bathrooms, nearby attractions, and other amenities provided as part of the overnight rate, as well as the intended target populations.

Priority will be given to projects that demonstrate affordability and availability to low and middle-income families and to organizations that serve young or at-risk populations. Further, it is anticipated that projects funded with public funds will provide the lowest rate feasible. Overnight rate plans for LCCAs should expand and maximize access for visitors from low and middle-income households and for organizations that serve youth or other under-resourced populations.

#### Population Served

Priority will be given to projects that benefit defined target populations. The Explore the Coast Overnight's target populations broadly include low and middle-income families and organizations that serve youth and other under-resourced populations (such as veterans or persons with disabilities), but projects should more specifically define the target populations they intend to serve. The benefits of the project to target populations should be shown through plans for outreach and engagement, reserving a portion of the rooms or campsites for the targeted audience, integrating culturally relevant policies such as cultural sensitivity training, and/or hosting educational programs aimed at building outdoor recreational skills.

## • Outreach and Engagement

Priority will be given to projects that demonstrate meaningful engagement of and outreach to target populations, to ensure that projects will serve under-resourced communities. Projects should engage target populations in the development and planning of new or enhanced LCCAs and work in partnership on the design of facilities and programs to ensure relevancy. Outreach and management plans should demonstrate how target populations will be notified about the availability of LCCAs, how LCCAs will be made available or set aside for target populations, how partnerships with NGOs that serve under-resourced populations will be leveraged, and/or how culturally-relevant policies and programs will create welcoming environments for under-resourced communities.

## Accessibility/Proximity to Target Populations

Priority will be given to projects that are accessible to low and middle-income families and/or under-resourced populations, such as youth. Consideration will be given to the type of transportation (car or public transportation) that is needed to get to the LCCA, how far away it is

from target populations, how much time it takes to get there, how much it costs to get there, and the condition of the roads along the route.

## Popular Areas with High Demand and Inadequate Supply

Priority will be given to project sites located within a heavily-visited coastal destination (based on recent tourism data). "Heavily-visited" destinations are where existing LCCAs have a high occupancy rate and low availability. Priority will also be given to areas with a low percentage of existing LCCAs compared to overall stock of overnight accommodations, as well as areas with little to no overnight accommodations.

## Quality of Coastal Experience

Priority will be given to LCCA projects that provide a unique, memorable, educational, or other enjoyable coastal experience. Experiences may include wildlife watching, visiting cultural or historical features, recreational opportunities, scenic vistas, nearby attractions, restaurants, or other characteristics and qualities.

#### Number of Accommodations

Priority will be given to LCCA projects that increase the number of lower-cost rooms or campsites and aid SCC in meeting its Strategic Plan objectives for increasing LCCAs in California. The number of accommodations can be measured by the number of people that the LCCA could serve at any one time, as well as over the course of a year.

#### Diversity of LCCA Type

Priority will be given to projects that result in an increased diversity of LCCA types within a distinct geographic area or destination. For instance, in an area with existing camping opportunities, priority will be given to projects that increase the number of other types of LCCAs (such as cabins, hostels, or motels) to better meet a range of preferences for overnight accommodations.

#### Site Feasibility

Priority will be given to projects that already have suitable and sufficient infrastructure (e.g., roads, water, sewer/septic, electricity) or where such infrastructure could be developed cost-effectively. Projects will be evaluated for their ability to meet ADA and other requirements; the feasibility of the LCCA project to be permitted by CCC and/or other regulatory and resource agencies; and the consistency of the LCCA project with zoning and local land use laws. The project cannot be considered without a willing landowner, whether a public agency, nonprofit, or private entity.

## • Site Vulnerability and Resilience

Priority will be given to projects that are resilient to hazards, such as bluff erosion, tsunami, flooding, earthquake, wildfire, sea level rise, and other natural and human-induced disasters. No

site is immune to hazards, but priority will be placed on public safety and the long-term viability of the LCCA.

## • Viable Plan for Operations

Priority will be given to projects with a viable operations and maintenance plan. For example, having a willing and qualified public agency or operator, a concessionaire agreement, or a partnership to operate the facility. LCCA managers who do not own the land or facility should have a long-term agreement with the land or facility owner.

## • Financial Feasibility

Priority will be given to projects with per unit development costs that are cost-effective relative to other comparable options in the region, as well as those with construction funding that is available or has a reasonable chance of being secured. The business plan will be evaluated for how well it demonstrates that operations and maintenance can be covered through income or other sources.

## • Innovative Pilot Projects

Priority will be given to projects that can serve as pilots or demonstration projects for new, potentially more effective approaches to developing and operating LCCAs on the California coast.

## Potential Criteria for Programs that May Increase Use of LCCAs by Target Populations

Priority will be given to programs that encourage and increase opportunities for low and middle-income families or organizations that serve youth or other under-resourced populations to stay overnight on the coast. Programs may include environmental education, service learning, employment development, shuttles or other transportation support, reservation set-asides, subsidies or coupons, culturally relevant interpretation, and/or outreach to target populations. Programs may be provided by LCCA facility owners or managers, be part of a formal partnership, or may informally support or utilize LCCAs on the coast. SCC may consider the following factors when evaluating the program:

- Number of people served
- Ability of program to reach and serve target populations
- Quality of the program
- Cost-effectiveness
- Ability to successfully manage the program
- Extent to which the program serves as a model or pilot for others
- Partnerships with community organizations or institutions
- o Partnerships with existing or planned LCCAs

## Current State Coastal Conservancy Project Selection Criteria

In addition to the criteria above, SCC will also assess LCCA projects with SCC's board-approved Project Selection Criteria and Guidelines (which are periodically updated) below:

# **Required Criteria**

- Promotion of SCC's statutory programs and purposes
- Consistency with purposes of the funding source
- Promotion and implementation of state plans and policies (specific plans and policies that are being considered or implemented)
- Support from the public
- Location (must benefit coastal, ocean resources or the San Francisco Bay region)
- **Need** (desired project or result will not occur without SCC's participation)
- Greater-than-local interest
- Sea level rise vulnerability (consistent with Executive Order S-13-08, for new projects located in areas
  vulnerable to future sea level rise, planning shall consider a range of sea level rise scenarios in order
  to assess project vulnerability and, to the extent feasible, reduce expected risks and increase resiliency
  to sea level rise.)

#### **Additional Criteria**

- **Urgency** (threat to a coastal or ocean resource from development or natural or economic conditions; pressing need; or a fleeting opportunity)
- Resolution of more than one issue
- Leverage (contribution of funds or services by other entities)
- Conflict resolution
- Innovation (for example, environmental or economic demonstration)
- Readiness (ability of the grantee and others to start and finish the project timely)
- Realization of prior SCC goals (advances previous SCC projects)
- Return to SCC (funds will be repaid to SCC, consistent with the SCC's long-term financial strategy)
- Cooperation (extent to which the public, nonprofit groups, landowners, and others will contribute to the project)
- Minimization of greenhouse gas emissions (project design and construction methods include measures to avoid or minimize greenhouse gas emissions to the extent feasible and consistent with the project objectives)
- Vulnerability from climate change impacts other than sea level rise (project objectives, design, and siting consider and address vulnerabilities from climate change impacts other than sea level rise)

# **FUNDING SOURCES AND FINANCING MECHANISMS**

SCC will be able to draw from a number of funding sources to support the Explore the Coast Overnight program. The following is a list of public and private funding sources and financing mechanisms that could potentially be used for Explore the Coast Overnight program purposes.

## **Funding Sources**

#### **State Bond Funds**

Bond funds represent the largest source of SCC's funding and have traditionally been used to fund the majority of the agency's projects. However, use of bond funds is generally limited to planning and construction-related activities and they would not be available for LCCA operations and maintenance ("O&M") activities. Additionally, restrictions on bond funding may make it difficult to use them to fund other types of coastal programs designed to increase the use of LCCAs by low-income residents, such as educational programs or transportation programs.

Proposition 68 (California Drought, Water, Parks, Climate, Coastal Protection, and Outdoor Access for All Act of 2018), approved by California voters in June 2018, specifically allocates up to \$30 million to SCC to provide lower-cost coastal accommodation grants and project development to public agencies and nonprofits, as well as \$30 million to DPR to support lower-cost coastal accommodation projects in the California State Parks system. Prop 68 also includes funding for community access.

#### **Non-Bond State Funds**

SCC may also draw upon non-bond state funding sources for LCCA projects. These funds could potentially support O&M or programming (e.g., educational programs, transportation, subsidies). However, these funding sources often have additional and substantive requirements. Some examples of non-bond state funding mechanisms that could be directed to LCCA projects are provided below.

## • Proposition 99 (Cigarette and Tobacco Tax Fund)

This source could potentially fund programs for enhancement of state and local park and recreation purposes. However, the legislature would have to allocate funds to SCC from the tobacco tax and none has been allocated for many years.

## California Urban Waterfront Area Restoration Financing Authority ("CUWARFA")

This financing source was established to restore, revitalize, and develop coastal and inland urban waterfront areas of the state in cooperation with local governments. CUWARFA consists of five members: State Treasurer, Director of the Department of Finance, State Controller, Secretary of the Natural Resources Agency, and the Executive Officer of SCC. While CUWARFA successfully funded one project in 1989 (a reimbursable grant was authorized to the Los Angeles Council of American Youth Hostels, Inc. to construct a hostel), it has otherwise been dormant for many years. If there is a desire to revisit the potential of CUWARFA to fund LCCA projects, there should be additional studies on the economics and financial viability of using the funds in this way.

#### Coastal Access Account

The State Legislature in the annual Budget Act allocates these funds to SCC, providing funds to public agencies and NGOs for the development, maintenance, and operation of new or existing facilities that provide public access to the shoreline.

## CA Environmental License Plate Fund (ELPF)

These funds are generated from sales of special California license plates. ELPF resources appropriated to SCC may be granted to public agencies, nonprofits, and private research organizations with environmental purposes for projects consistent with SCC's statute.

#### California Coastal Commission In-Lieu Fees

CCC collects in-lieu mitigation fees for LCCA projects pursuant to California Coastal Act Section 30213. The fees are collected to mitigate the impacts of new development on LCCAs in the coastal zone. The in-lieu fees are generally used for new or expanded LCCA facilities in the coastal zone, rather than supplement existing lower-cost programs. Specific terms for spending the funds are subject to MOUs between CCC and the entity holding the funds, which is sometimes SCC. Today, nearly \$13 million is available to fund future LCCA projects; including \$2 million for two projects in the initial design and planning phases in San Diego and Big Sur. CCC is able to direct in-lieu fees that have not been spent on designated projects within seven years to any LCCA project(s) that are consistent with the California Coastal Act, if CCC's Executive Director determines that the original intent of the in-lieu fee will be better utilized by the proposed project(s).<sup>29</sup>

### California Infrastructure & Economic Development Bank

This funding entity was created in 1994 to finance public infrastructure and private development that promote a healthy climate for jobs, contribute to a strong economy, and improve the quality of life in California communities. The Development Bank has broad statutory authority to issue tax-exempt and taxable revenue bonds, provide loans to state and local governments for public infrastructure and economic expansion, and provide loan guarantees to help small businesses. Infrastructure State Revolving Fund (ISRF) loans are currently funded with the proceeds of tax-exempt ISRF revenue bonds. Eligible applicants must be located in California and may include any subdivision of a local government such as a city, county, special district, assessment district, joint powers authorities, or nonprofit organization sponsored by a government entity. Funded projects may include parks, recreational, educational, cultural, and social facilities.

## SB-1 (Road Repair and Accountability Act of 2017)

<sup>&</sup>lt;sup>29</sup> Public Resources Code Section 30607.8(b)(1).

While these funds are not directly available to SCC, DPR currently receives funds from this source that could be directed to the development, operation, and maintenance of LCCAs. "This bill, commencing November 1, 2017, would transfer the gasoline excise tax revenues attributable to boats and off-highway vehicles from the new \$0.12 per gallon increase, and future inflation adjustments from that increase, to the State Parks and Recreation Fund, to be used for state parks, off-highway vehicle programs, or boating programs." 30

## Non-Bond, Non-State Public Funds

LCCA projects may also receive funding from other federal or local funding sources. These funding sources come from outside of the environmental conservation arena in areas such as economic development, education, and public health. This funding would likely go directly to the project rather than through SCC, but could serve as important matching funds. Some examples are listed below:

### • Community Revitalization and Investment Authorities (CRIA)

CRIA was enacted via AB 2 (Alejo and E. Garcia, Chapter 319, Statutes of 2015), which authorized the revitalization of disadvantaged communities through planning and financing infrastructure improvements and upgrades, and economic development activities. CRIAs can fund improvements to existing structures, acquire property, and provide direct assistance to businesses. However, only city and county governments can create CRIAs, 25% of revenue must be used towards affordable housing, and they must operate within designated disadvantaged communities. Creating a CRIA for purposes of supporting LCCAs would likely require a local government to lead this effort.

## Enhanced Infrastructure Financing District (EIFD)

EIFD was enacted via SB 628 (Beall, Chapter 785, Statutes of 2014), with further refinements via AB 313 (Atkins, Chapter 320, Statutes of 2015). EIFDs can be created in a city or county to finance a wide variety of public infrastructure and private facilities. Like a CRIA, the money comes from property tax increments of the taxing agencies (aside from school districts). EIFDs are also authorized to combine tax increment funding with other funding sources. Unlike CRIAs, EIFDs (1) may fund parks, recreational facilities, and projects that implement a "sustainable community" strategy, (2) are not limited to disadvantaged communities, and (3) do not have to dedicate 25% of revenue to affordable housing. Like CRIAs, leveraging EIFDs would also likely require a local government to lead the project and fund development.

### Housing and Urban Development Community Development Block Grant Program

This federal funding source must benefit low-income households, create jobs, or accommodate business expansion or retention. It can fund public services, community facilities, and public works projects.

<sup>&</sup>lt;sup>30</sup> Senate Bill No. 1.

#### Centers for Disease Control Preventative Health and Health Services Block Grant

These grants can fund unique public health needs and could be applied towards coastal access and recreation.

### **Private Funding Sources**

LCCA projects could receive matching funds from a mix of private sources, such as foundations, NGOs, private donors, private investors, and commercial banks.

#### Private Investors

Private investment can come in various forms, from less formal sources such as friends and families to more formalized entities and groups like an investor network. Private investors are individuals or companies that invest their own money into a project, company, or development, expecting a return from their investment.

### Commercial Banks

Commercial banks are lending institutions that offer loans and related financial services to the public, nonprofit organizations, and companies. Commercial loans can assist with funding needed for operational costs or equipment purchases, as well as funding for site acquisition and construction.

## • Private Philanthropy and Foundations

Foundations can make grants or Program Related Investments (PRIs), which can be a source of funding for LCCAs as foundations seek to support NGO and philanthropic activities that benefit the community. Unlike a foundation grant, PRIs are investments that involve a potential return of capital. Foundations commonly use PRIs to further their charitable mission and can use PRI dollars to contribute to affordable housing and community development projects, historical and natural site preservation, or even emergency loans to social service agencies.

## • Corporate Giving or In-Kind Gifting

Corporate giving is a monetary donation made by a company to NGOs to support charitable needs such as arts, education, the environment, human services, and public benefit. In-kind gifting is the charitable gifting of tangible resources like goods and services instead of financial capital. In-kind gifts can contribute to LCCA design and development, marketing and outreach, and/or operations by providing resources.

## Non-Government Organizations (NGOs)

Environmental or shelter construction NGOs can provide resources, such as volunteers and management, and some funding for LCCA projects.

### • Revenue from the LCCA

Once the LCCA is established and in use, there is potential for the project to generate revenue, which could be used for O&M, repayment of loans, or for additional expansions of the LCCA site.

# Funding and Financing Mechanisms

SCC may employ the following mechanisms to fund LCCA projects:

#### Grants

For the Explore the Coast Overnight program, SCC can provide grants to governmental agencies, nonprofits, and, in certain cases, for-profit entities.<sup>31</sup> Depending on the funding source and structure of the project, grants can pay for the acquisition of property, facility design, permitting, construction, O&M, and programs to increase the use of LCCAs by low and middle-income families. Since lodging often involves revenue-generating activities, bond-funded grants may require an evaluation of whether the funding will be deemed a "private activity," which comes with tax consequences to the state. In addition, projects receiving grant funding will need to be evaluated for whether the grant is considered a "gift of public funds."<sup>32</sup>

## • Direct Contracting for Services

SCC can directly contract for services for a LCCA project, such as for design and permitting, construction, or O&M. A primary benefit of direct contracting is the ability of SCC to control the funded activity. However, SCC may not have the staffing capacity to fully manage the development and/or operation of an LCCA project and may have greater legal and regulatory constraints compared to a private developer. For example, SCC may be subject to public works project requirements.

**SIDEBAR** – In 2013, SCC and the Port San Luis Harbor District entered into an agreement to work together to develop a new campground on land owned by the Port. SCC provided \$450,000 in upfront capital to complete the necessary design and permitting work through a direct contract for services. The Port is responsible for managing the project and securing a developer to construct and operate the campground. Under the terms of the agreement with the Port, SCC will receive a portion of the campground revenue over a specified period. A Coastal Development Permit was secured in 2015, and in 2018, the Port executed a 50-year lease agreement with a private campground developer and operator. The campground is scheduled to open in early 2020.

#### Loans

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<sup>&</sup>lt;sup>31</sup> Public Resources Code Section 31414(b) permits SCC to provide grants to private entities for purposes of acquiring or improving accommodations.

<sup>&</sup>lt;sup>32</sup> The California Constitution, Article XVI, Section 6 prohibits gifts of public money to any individual, municipal or other corporation.<sup>32</sup> Generally, a grant of public funds is not a gift if the funds, while incidentally beneficial to a private recipient, promotes a direct and substantial public purpose within the authorized mission of the public agency appropriating the funds (see *California Emp. etc. Com. v. Payne* (1947) 31 Cal.2d 210, 216; *County of Alameda v. Janssen* (1940) 16 Cal.2d 276, 281; *Johnston v. Rapp* (1951) 103 Cal.App.2d 202, 207; *California Housing Finance Authority v. Elliot* (1976) 17 Cal. 3d 575, 583).

SCC has the statutory authority under AB 250 (PRC Section 31414(b)) to provide loans to for-profit or nonprofit entities for purposes of acquiring or improving accommodations. Loans could generate revenue from loan interest to fund additional projects (e.g., revolving loan). However, if the funding comes from bonds and is lent to a for-profit, nonprofit, or federal agency, SCC has to be mindful of the potential for the loan to be deemed a "private activity," which comes with tax consequences to the state. Loans typically require repayment of the balance with interest, though interest-free or low-interest loans from SCC can also be an option. As in the case with grants, SCC must be assured that the proposed project for which the loan is granted has a substantial public purpose to avoid the loan being deemed a "gift of public funds."

### Ownership

SCC has the statutory authority under AB 250 to provide a wide range of "financial assistance" to nonprofit and for-profit entities for acquiring or improving accommodations. SCC also has authority under AB 250 to acquire property or existing accommodations. This authority would potentially allow SCC to own, wholly or in part, property or an accommodation facility. As an owner, SCC could retain a certain level of control over the implementation of the project, as well as potentially receive revenue to fund additional projects. Unlike a loan, the return to SCC could be based on performance of the project (rather than a flat interest rate), making this structure potentially more attractive to nonprofit and for-profit entities. However, as with loans, if the funding comes from bonds, SCC has to be mindful of the funding investment being categorized as a "private activity" with potential tax consequences to the state.

# **POTENTIAL PROJECTS**

There are many types of projects that can be planned and implemented to meet the goals of SCC's Explore the Coast Overnight program. Other parties, such as DPR, CCC, and other agencies or NGOs, may also implement projects that are consistent with this program. The potential projects described below were identified by SCC staff via discussions, meetings, and workshops with public agencies and NGOs, and through a survey distributed to thousands of stakeholders.

This Potential Projects section is divided into two parts. The first part includes descriptions of "High Opportunity" projects. Based on an initial assessment, these projects may meet the prioritization criteria described in this Explore the Coast Overnight assessment. There are five high opportunity projects in Northern California, four in Central California, and seven in Southern California.

Following this list of high opportunity projects is a lengthier list of over 50 project ideas that require further assessment to determine if they are feasible and meet the prioritization criteria. To further explore potential opportunities for developing or expanding LCCAs, this assessment includes an appendix that contains lists of state park campgrounds or cabins on the coast, non-state ark campgrounds or cabins on the coast, hostels along the coast, residential outdoor education facilities on the coast, and coastal colleges and universities that could potentially partner to provide lower-cost accommodations at their dormitories during certain times of the year.

While some of these potential projects are already in-progress, some projects are in the preliminary exploration stage only; some have yet to be evaluated for feasibility; and none of these projects has been assessed as part of the Explore the Coast Overnight program. Accordingly, meeting the prioritization criteria described in this Explore the Coast Overnight assessment does not guarantee approval or funding of any specific project, and does not indicate a project's potential feasibility. SCC shall determine, in its sole discretion and through specific project authorization, whether SCC will fund or implement any project based on its assessment of the merits of a specific project, its consistency with Chapter 10 of Division 21 of the Public Resources Code, environmental review as required by the California Environmental Quality Act, availability of funding, consistency with proposed funding sources, and any other factors SCC deems relevant.

Not all of these projects, including the high opportunity projects, will move forward, receive funding, or be part of the Explore the Coast Overnight program, but they are illustrative of the wide range of project types and geography desired for this program. Finally, these projects are representative and not a comprehensive list of potential opportunities for Explore the Coast Overnight program projects. Some potential projects are not included in this list to protect the confidentiality of third parties. SCC will continue to explore and evaluate other potential projects that may be a fit with Explore the Coast Overnight program goals.

# High Opportunity Projects - Northern California

**HUMBOLDT LAGOONS STATE PARK** 

County: Humboldt County, CA

<u>Location of Project:</u> Humboldt Lagoons State Park

Name of Organizations Involved: California Department of Parks and Recreation

Landowner: California Department of Parks and Recreation

Description, Including Accommodation Type(s), Number of Units, Amenities, and Any Other Details: There are approximately five group sites at this location that are accessible along a paved road that is in poor condition. The group sites can accommodate up to ten people per site but need camp furnishings appropriate for the number of occupants. The gated road to these sites also needs to be upgraded and the gate replaced. The proposed project sites can be configured to allow for ADA compliant grades, furnishings, and to accommodate a double vault toilet.

<u>Status:</u> This project is in the pre-planning stage.

<u>Management/Operation Plan:</u> The management and operation of this development could be tied to the Patrick's Point State Park using DPR's reservation system and staff. Additional patrol, maintenance, and interpretive services could be expanded from operations at Patrick's Point State Park.



**HUMBOLDT LAGOONS STATE PARK. SOURCE: PARKS.CA.GOV** 

MATTOLE BEACH CAMPGROUND EXPANSION

**County:** Humboldt County

Location of Project: Adjacent to Mattole River Estuary and Beach, Humboldt County

Name of Organizations Involved: Bureau of Land Management

Landowner: Bureau of Land Management

Description, Including Accommodation Type(s), Number of Units, Amenities, and Any Other Details: The Mattole Beach campground is a rustic, 14-site campground directly adjacent to Mattole Beach at the mouth of the Mattole River. The campground is popular because it provides the northern jumping-off point for hikers on the famed Lost Coast Coastal Trail, and it also is one of the few locations in Humboldt and Del Norte counties where one can camp on the beach. Despite its remote location, BLM reports that the campground is full on holiday weekends and throughout most of the summer season. Each site provides a tent area, fire pit, and picnic table, and the campground has vault toilets and bear-proof garbage cans, but no shower facilities. BLM is working to restore the campground's water system to provide once again drinking water to the site. If implemented, the proposed campground expansion project would create 12-15 new campsites at this popular facility, doubling the number of available sites. Anticipated construction costs if implemented are estimated to be low, as BLM would provide the planning and construction oversight.

<u>Status:</u> BLM is consulting with in-house natural resource and archeology specialists to determine any site constraints.

<u>Anticipated Completion/Opening Date:</u> If funding is identified and if the project is approved in 2018, subject to environmental review under CEQA, new campsites could be constructed and available in summer 2019.

<u>Management/Operation Plan:</u> BLM currently manages the campground and would add the new sites into its existing management structure.

<u>Budgets for Planning, Construction, Operations and Maintenance:</u> BLM would provide the planning for the campground as an in-kind contribution and would absorb the O&M costs in its existing campground budget. The initial estimate for constructing the 12-15 new sites and rehabilitating some of the old sites is less than \$100,000.

Anticipated Overnight Rates: \$8/site



AERIAL VIEW OF PROJECT LOCATION.

JUG HANDLE CREEK FARM AND NATURE CENTER BUNKHOUSE

**County:** Mendocino County

Location of Project: Community of Caspar

Names of Organizations Involved: Jug Handle Creek Farm and Nature Center; State Coastal Conservancy

Landowner: Jug Handle Creek Farm and Nature Center

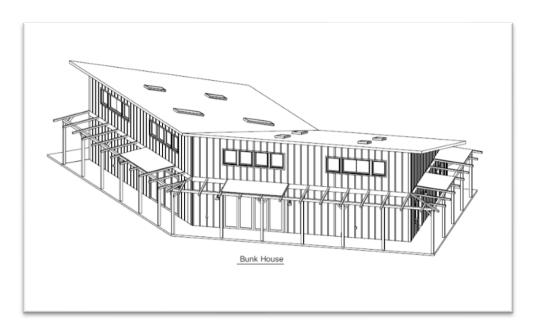
Description, Including Accommodation Type(s), Number of Units, Amenities, and Any Other Details: Jug Handle Creek Farm and Nature Center (JHCFNC) is a 501 (c) 3 nonprofit, whose mission is to educate about the stewardship and sustainable use of coastal land and water resources while providing affordable accommodations for nature loving visitors. The 39-acre property is adjacent to the Jug Handle Creek Ecological Reserve in the Community of Caspar, approximately 4 miles south of the City of Fort Bragg. The site is adjacent to DPR's Jug Handle State Natural Ecological Reserve, and is a short, 5-minute walk to the beach along an existing nature trail. JHCFNC currently provides lodging through seven shared bedrooms in its farmhouse, three sleeping cabins, and seven campsites. The proposed project will provide an additional 25 beds in a new bunkhouse, which will include two family rooms, two bunkrooms, and a classroom area. The expansion will also include new shower and restroom facilities, parking and site improvements.

<u>Status:</u> JHCFNC has completed the design, environmental review, and permitting process. SCC has awarded funds for the bunkhouse project, and JHCFNC has awarded a construction bid for the bunkhouse. Funds for the shower/restroom facilities were donated by a founding JHCFNC board member. Additional funding is needed to construct the future outdoor covered cooking area.

Anticipated Completion/Opening Date: Summer 2019



LOCATION OF PROJECT, MENDOCINO, CA.



BUNKHOUSE DESIGN.



**BUNKHOUSE VIEW FROM TRAIL.** 

#### **CARRINGTON RANCH**

**County:** Sonoma County

<u>Location of Project:</u> Adjacent to Highway 1 and Coleman Valley Road, north of Salmon Creek and the Community of Bodega

<u>Name of Organizations Involved:</u> Sonoma County Regional Parks; Sonoma County Agricultural Preservation and Open Space District (SCAPOSD)

Landowner: Currently SCAPOSD, but in the process of transferring to Sonoma County Regional Parks

<u>Description</u>, Including Accommodation Type(s), Number of Units, Amenities, and Any Other <u>Details</u>: The 335-acre Carrington Ranch was acquired by SCAPOSD in 2003 because of its beautiful ocean and coastal views, natural resources, and potential for recreational access and trail connections. The property is now being transferred to the Sonoma County Regional Parks for the potential creation of a new county park. The ranch includes a relatively flat portion north of Coleman Valley Road, which has the potential to provide camping and cabin opportunities, and Sonoma County Regional Parks is interested in exploring the opportunity for a new campground.

<u>Status:</u> As of April 2018, a feasibility study is needed to determine whether a campground could be constructed on this popular stretch of the coast.

## Map, Photos, and/or Plans:



CARRINGTON RANCH. SOURCE: SONOMACOUNTY.CA.GOV

WILLOW CREEK ENVIRONMENTAL CAMP

**County:** Sonoma County

<u>Location of Project:</u> On Willow Creek Road within the northern part of Sonoma Coast State Park, next to the Russian River

Name of Organizations Involved: California Department of Parks and Recreation

<u>Landowner:</u> California Department of Parks and Recreation

Description, Including Accommodation Type(s), Number of Units, Amenities, and Any Other Details: Willow Creek Campground offers 11 first-come, first-serve campsites with fire rings, picnic tables, and pit toilets. The walk-in campsites are within a quarter mile of the parking lot and are close to the Russian River for swimming and fishing. Blue heron, egrets, osprey, and river otters can be seen by the river. The site does not contain running water. There is the potential to expand the existing Willow Creek Campground to accommodate two or three times the number of current campsites. With close proximity to heavily used corridors, such as Highway 1 and Highway 116, the site is accessible and near developed areas.

Status: The project is in the pre-planning stage.

Map, Photos, and/or Plans:



SONOMA COAST STATE PARK. SOURCE: PARKS.CA.GOV

# High Opportunity Projects - Central California

FORT ORD DUNES CAMPGROUND

**County:** Monterey County

<u>Location of Project:</u> In the dunes of Fort Ord State Park

Name of Organizations Involved: California Department of Parks and Recreation

Landowner: California Department of Parks and Recreation

Description, Including Accommodation Type(s), Number of Units, Amenities, and Any Other Details: Fort Ord Dunes State Park is located along Monterey Bay, adjacent to the cities of Monterey, Seaside, Marina, and Sand City. The park is also within close proximity to large urban areas such as the Salinas Valley, Santa Cruz, the South San Francisco Bay Area, San Jose, and the Silicon Valley. The property includes approximately 990 acres of California State Parks land, including four miles of ocean beach. The park provides an expansive seascape, dune habitat, and undeveloped seashore that is rich in both natural and cultural resources. As part of the former Fort Ord Army Base, the park's distinctive history provides a unique opportunity for the interpretation of local and Fort Ord history.

Added in January of 1995, Fort Ord Dunes State Park is one of the newest units of the State Parks system. The land was transferred to the state by the National Park Service through the Federal Lands to Parks program and the park was opened to the public in 2009.

This project plans to add 95 new campsites to the California State Parks system, including 45 RV campsites with electrical and water hookups, 40 traditional tent campsites, and 10 walk-in or bike-in campsites accessible from the California Coastal Trail. The campground also will include a parking lot, four restroom buildings with showers, a community building, a modern campfire center/amphitheater with a traditional fire ring and full audiovisual facilities, and will be Wi-Fi ready.

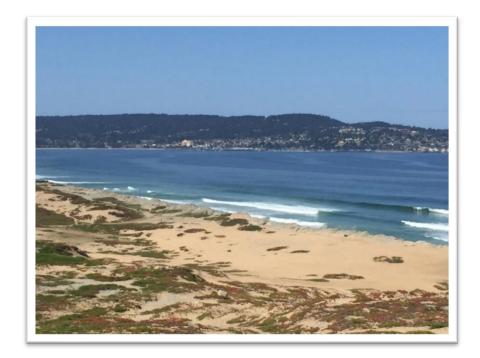
The project will fill a geographical void for public camping opportunities along the coast of Monterey Bay. DPR has designed the project in full compliance with state and federal accessibility codes. When completed, the campground will have four accessible RV campsites, four accessible traditional campsites, two accessible traditional double family sites, an accessible dump station, and accessible restrooms and showers. In addition, the project will include compliant parking, routes, and beach access.

<u>Status:</u> Environmental review pursuant to CEQA has been completed. Additional permitting is required including the development of a Habitat Conservation Plan that is expected to occur by fall 2018. Upon state and federal permit approval, construction of the new campground can begin in 2019.

<u>Anticipated Completion/Opening Date:</u> A target opening date has not been set but would likely be in 2020 or 2021, pending completion and approval of the HCP.

<u>Anticipated Overnight Rates:</u> Standard DPR camping rates

Additional Details: https://www.parks.ca.gov/?page\_id=28340



# FORT ORD DUNES.



CAMPGROUD PLAN. SOURCE: PARKS.CA.GOV

**BIG SUR CABINS** 

**County:** Monterey County

Location of Project: Pfeiffer Big Sur Campground

<u>Name of Organizations Involved:</u> California Department of Parks and Recreation, California Coastal Commission, State Coastal Conservancy

Landowner: California Department of Parks and Recreation

<u>Description</u>, <u>Including Accommodation Type(s)</u>, <u>Number of Units</u>, <u>Amenities</u>, <u>and any Other Details</u>: <u>DPR</u> is proposing to build 12 new cabins of the "State Fair" model. There is one 4-person cabin already in operation. <u>DPR</u> proposes that a concessionaire be identified to develop three more of the 4-person cabins and nine of the 8-person cabins along with the supporting infrastructure, such as restrooms and showers.

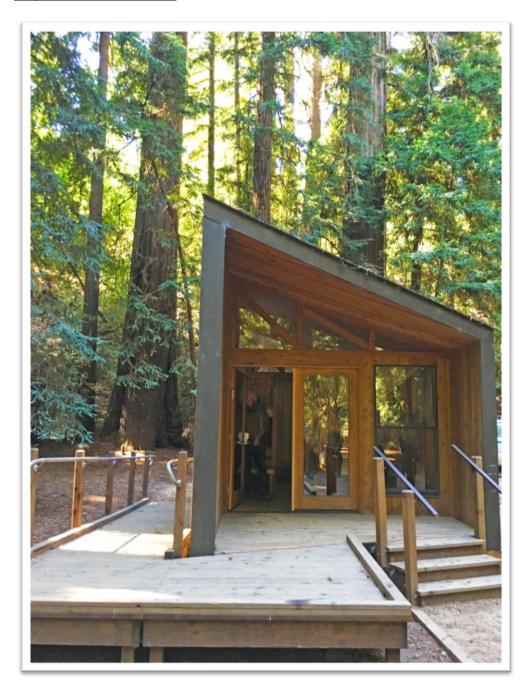
<u>Status:</u> As of September 2018, the potential project is anticipated to begin the planning and environmental review phases.

Anticipated Completion/Opening Date: 2022 pending permit approval and environmental review.

Management/Operation Plan: Concession

<u>Estimated Project Cost:</u> The total development cost for the 12 new cabins is estimated to be \$2.7 million if undertaken in 2019. This total equates to approximately \$215,000 per cabin (in 2019 dollars).

<u>Anticipated Overnight Rates:</u> Standard DPR cabin rates.



MODEL WEDGE CABIN AT PFEIFFER BIG SUR CAMPGROUND.

PIEDRAS BLANCAS CAMPGROUND

**County:** San Luis Obispo County

<u>Location of Project:</u> Hearst San Simeon State Park, northern San Luis Obispo County coast near the town of San Simeon

<u>Name of Organizations Involved:</u> California Department of Parks and Recreation, State Coastal Conservancy

<u>Landowner:</u> California Department of Parks and Recreation

Description, Including Accommodation Type(s), Number of Units, Amenities, and Any Other Details: Located in northern San Luis Obispo County near the gateway to the Big Sur coast, the Piedras Blancas Campground is situated within Hearst San Simeon State Park where 20 miles of pristine coastline are open for the public to enjoy. Nearby attractions include Hearst Castle, beaches, piers, elephant seal viewing areas, Piedras Blancas Lighthouse, and the quaint shops and restaurants of Cambria. These attractions, combined with a year-round average daytime temperature of 70 degrees, make the area a popular destination for millions of visitors annually. If completed, the Piedras Blancas Campground anticipates offering 40 tent camping sites, 15 cabins, and associated restrooms situated on a coastal terrace with panoramic views of the Pacific Ocean to the west and the rolling hills of the Hearst Ranch and Los Padres National Forest to the east.

Status: As of April 2018, permitting and CEQA environmental review are in progress.

<u>Anticipated Completion/Opening Date:</u> 2020 pending permit approval and completion of environmental review.

<u>Management/Operation Plan:</u> Either DPR will manage the campground directly or through a concession with a private operator such as Aramark, which currently manages visitor services at the Hearst Castle.

<u>Estimated Project Cost:</u> Construction is estimated to be \$1 million.

Anticipated Overnight Rates: Standard DPR camping rates

<u>Additional Details:</u> http://kcbx.org/post/groundwork-continues-piedras-blancas-cabin-and-campground-project#stream/0



AERIAL VIEW OF PROJECT LOCATION.



SAN SIMEON PIER.

PORT SAN LUIS HARBOR TERRACE CAMPGROUND

**County:** San Luis Obispo County

Location of Project: Port San Luis Harbor, adjacent to Avila Beach

Name of Organizations Involved: Port San Luis Harbor District, State Coastal Conservancy

Landowner: Port San Luis Harbor District

Description, Including Accommodation Type(s), Number of Units, Amenities, and Any Other Details: Located within a four-hour drive of both San Francisco and Los Angeles, the new Harbor Terrace Campground will no doubt attract many visitors. Port San Luis Harbor is adjacent to the beach town of Avila Beach, popular for its wide sandy beaches, pier, calm ocean waters, and its variety of shops and restaurants. Facing south and protected by Point San Luis, the area is sheltered from the gusty northwest winds that dominate the coast most afternoons, thus making for pleasant weather most days of the year. In addition to the harbor, piers, and the Avila Beach waterfront, another nearby attraction is the Point San Luis Lighthouse, where visitors can tour the grounds and hike along the Pecho Coastal Trail.

When completed in 2020, Harbor Terrace will provide visitors with 65 low-cost tent camping sites overlooking the harbor, plus restrooms, showers, swimming pool, restaurant, and other amenities.

<u>Status:</u> As of April 2018, all entitlements and environmental review pursuant to CEQA have been completed. Construction is expected to begin in the fall of 2019.

<u>Anticipated Completion/Opening Date:</u> 2021

<u>Management/Operation Plan:</u> Lease Agreement / Private Concession. The campground will be built and operated by a private management company under a 50-year lease agreement with the Port San Luis Harbor District, which owns the land.

Estimated Project Cost: Planning - \$450,000; Construction - \$10 million

Anticipated Overnight Rates: Standard rates for tent camping sites

<u>Additional Details:</u> https://www.portsanluis.com/2173/Harbor-Terrace and http://pointsanluislighthouse.org/



# PORT SAN LUIS. SOURCE: PORTSANLUIS.COM



SITE LAYOUT PLAN. SOURCE: PORTSANLUIS.COM

# High Opportunity Projects - Southern California

McGrath State Beach

**County:** Ventura County

Location of Project: McGrath State Beach

Name of Organizations Involved: California Department of Parks and Recreation

Landowner: California Department of Parks and Recreation

<u>Description</u>, <u>Including Accommodation Type(s)</u>, <u>Number of Units</u>, <u>Amenities</u>, <u>and Any Other Details</u>: McGrath State Beach is one of the best bird-watching areas in California, with the lush riverbanks of the Santa Clara River and sand dunes along the shore. Two miles of beach provide surfing and fishing opportunities. The park currently offers campsites by the beach, and hopes to develop new cabins in a new proposed campground.

Status: The campground is in the initial planning stages.

## Map, Photos, and/or Plans:



McGRATH STATE BEACH. SOURCE: PARKS.CA.GOV

COASTAL RESIDENCE HALL ROOMS MALIBU

**County:** Los Angeles County

<u>Location of Project:</u> City of Malibu

Name of Organizations Involved: Pepperdine University

**Landowner:** Pepperdine University

<u>Description, Including Accommodation Type(s), Number of Units, Amenities, and Any Other Details:</u> On a hill overlooking the Pacific, Pepperdine University offers beautiful scenery to visitors and students. Located immediately inland of Pacific Coast Highway, visitors to Pepperdine are within walking distance of Amarillo Beach, which extends along Malibu Road, and a short drive to Malibu Lagoon State Park, a beautifully restored coastal lagoon. The area is popular with surfers and bird watchers, and close to Malibu's upscale and rustic retail centers.

Between May 15 and August 1, dorm-style housing is available to groups that include school-aged children, and apartment style housing that includes kitchenettes are available for groups of adults. Facilities are rented to groups whose purposes are consistent with Pepperdine's educational mission, as well as in compliance with all Pepperdine policies. Rental rates in 2018 are \$78.00 per person per night double occupancy, including three meals per 24-hour period, use of athletic facilities (as available), parking, and meeting space (as available). Rental requirements include provision of insurance, a tour of campus prior to booking, and at least 90 days advance commitment.

Situated between the Pacific Ocean and the Santa Monica Mountains, residence hall rooms at Pepperdine are ideally located for groups interested in the Malibu Creek watershed; the rare Mediterranean habitat of this area; surfing; the ecology and function of Malibu Lagoon; and the fascinating history of tile manufacturing in Malibu as exhibited at the Adamson House in Malibu Lagoon State Park.

<u>Status:</u> Pepperdine is open to developing potential programs.



PEPPERDINE UNIVERSITY. SOURCE: FLICKR.COM

EXPANSION OF HOSTELLING INTERNATIONAL LOS ANGELES SANTA MONICA HOSTEL

**County:** Los Angeles County

Location of Project: 1436 2<sup>nd</sup> Street, Santa Monica, CA 90401

Name of Organizations Involved: Hostelling International USA

Landowner: Hostelling International USA

<u>Description</u>, <u>Including Accommodation Type(s)</u>, <u>Number of Units</u>, <u>Amenities</u>, <u>and Any Other Details</u>: Hostelling International USA is planning to build 21 to 28 additional sleeping rooms (8,000+ sq. ft.). The initial set-up of these rooms is expected to be:

- 1) 21 private rooms with 2-4 person occupancy (66 "pillows") or
- 2) 21 private rooms plus 7 more dorms rooms with 34 additional "pillows"

This expansion will replace a wing that currently is only a one-story dining hall with a new dining hall and three to four stories above for sleeping rooms.

As of this assessment, the conceptual planning has been completed, the design development phase has begun, and funding for the additional fifth floor is under consideration. A city zoning change in July 2017 has allowed for more square footage than expected, so currently considering 28 rooms (five stories) instead of 21 rooms (four stories).

Anticipated Completion/Opening Date: April 2020

Management/Operation Plan: Expansion of current hostel operations

<u>Budgets for Planning, Construction, Operations and Maintenance:</u> Early construction and soft cost estimates, which ranges from \$8-\$10.2 million, depend on whether four or five stories will be built.

Anticipated Overnight Rates: Private rooms \$149-\$199; Dorms \$32-\$59



PHOTO OF SANTA MONICA'S HOSTEL COURTYARD. SOURCE: HOSTELLING INTERNATIONAL

**CRYSTAL COVE COTTAGES** 

**County:** Orange County

<u>Location of Project:</u> Crystal Cove State Beach

<u>Name of Organizations Involved:</u> Crystal Cove Conservancy and California Department of Parks and Recreation

Landowner: California Department of Parks and Recreation

Description, Including Accommodation Type(s), Number of Units, Amenities, and Any other Details: Crystal Cove State Park Historic District (South Orange County) is full of charm and nostalgia stemming from its development in the early 20th century as a community of beachfront cottages. In 1979, Crystal Cove was listed on the National Register of Historic Places and was acquired by California State Parks from the Irvine Company. In 2001, the private leases expired, and the residents moved out. Forty-six cottages were constructed in the 1920's and 30's, of those, 22 were restored and made available to the public in the summer of 2006, and another seven cottages were restored and made available to the public in 2011. Crystal Cove represents one of the existing Lower-Cost Coastal Accommodations (LCCAs), along the coast of California. Occupancy rates are consistently at 100% year-round and the demand for reservations is unprecedented. With the reservation system now available daily, for six months in advance, they are booked within minutes.

Currently, 24,000 guests stay in the low-cost accommodations each year. Once this project is completed, the occupancy will be doubled to 48,000 heads on pillows each year. In addition to the restored cottages, the Historic District of Crystal Cove State Park contains a roadside café, a restaurant, and bar, making the site a full-service beach destination. The restored cottages are of varying sizes with different bed configurations, but all have kitchenettes and bathrooms. Free parking for two cars is included in the per night rental rate. Guests may also take advantage of a wide range of programs for park visitors. A future dorm-style cottage with shared bathrooms will be available to house school groups participating in the coastal engineering education programs currently being developed with University of California, Irvine. Immediately offshore is a marine protected area and wildlife viewing is plentiful.

Anticipated Completion/Opening Date: An additional 17 cottages, a total of 22 keys, on the North Beach will be restored for use by the general public. Planning and permitting began in 2012 with the Coastal Development Permit approved in 2017. The project was designed to meet the California Coastal Commission's 2050 projections for sea level rise. This 5-year construction project is estimated to be completed in 2023.

<u>Budgets for Planning, Construction, Operations and Maintenance:</u> \$38 million for all site and infrastructure work and to restore the final cottages. Over half of this cost is due to the very complex nature of this historic coastal site. The infrastructure cost is \$19M and the historic restoration cost is also \$19 million.

On October 1, 2018, Crystal Cove Conservancy met the first campaign goal of raising the first \$19 million needed for the infrastructure portion of the project. This critical funding, which can also be used for matching funds, allowed Crystal Cove Conservancy and California State Parks to begin the 18-24 month long infrastructure construction on December 1, 2018.

Crystal Cove Conservancy is now seeking the final \$19-20 million needed by August 2020, to move this project to timely completion. Once this project has been completed, all future maintenance will be self-sustaining due to the unique social enterprise model that exists between California State Parks and Crystal Cove Conservancy. No funding from the General Fund will be needed for the next 38 years due to the unique contract that exists that reinvests earned revenue back into the park. This will complete the final vision for this park and provide full public access to these cottages and this portion of the park for the first time since the original residents left in 2001.

<u>Anticipated Overnight Rates:</u> Dorm beds, dorm rooms, and full cottages that sleep up to nine guests range from \$36 to \$251 per night and will mirror the existing rates.

### Map, Photos, and/or Plans:



PHOTO OF CRYSTAL COVE COTTAGE (BEACHCOMBER'S LODGE, #38).

#### MAGNOLIA TANK FARM GUESTHOUSE

County: Orange

<u>Location of Project:</u> 12345 Magnolia Street Huntington Beach (adjacent to the Huntington Beach Wetlands and Huntington State Beach)

Name of Organizations Involved: Shopoff Realty Investments (SRI)

Description, Including Accommodation Type(s), Number of Units, Amenities, and Any Other Details: As part of a Specific Plan for a 29-acre site it owns adjacent to the Huntington Beach Wetlands, Shopoff Realty Investments (SRI) is proposing a 217-room hotel (Lodge). Forty of the rooms will be designed to accommodate several individuals per room (e.g. families and groups seeking budget-oriented overnight accommodations). The lower-cost accommodations will be an integrated part of the Lodge. The first floor will be comprised of the lobby and visitor-serving amenities such as food and beverage services with outdoor dining areas overlooking the wetlands and ocean. The second and third floors will feature forty lower-cost rooms with multiple beds. The design and configuration of the rooms will permit flexible, family and group-focused overnight accommodations. The interior and exterior of the Lodge will be designed to complement the aesthetic and ecological functions of the adjacent wetlands—celebrating unique local coastal resources and repurposing the site of the former Magnolia Tank Farm to be a gateway to the marsh and the beach.

In view of the Lodge's location next to the wetlands, SRI has partnered with the Huntington Beach Wetlands Conservancy (HBWC) in developing an educational interpretive program designed to give coastal visitors of the Lodge docent led tours of Magnolia Marsh – the northernmost segment of the Huntington Beach Wetlands. The wetland interpretive program, conducted by HBWC, will focus on educating visitors on the important role wetlands play in marine ecosystems. The Bolsa Chica Conservancy also offers wetlands education programs at the nearby Bolsa Chica State Ecological Reserve north of the property. SRI is also exploring opportunities to partner with the Bolsa Chica Conservancy to provide wetlands educational programs at the ecological reserve as well as Magnolia Marsh.

<u>Status:</u> Entitlement applications for the Magnolia Tank Farm Specific Plan have been submitted to the City of Huntington Beach and environmental review is underway. It is anticipated that approval of the specific plan will occur in the third quarter of 2019.

Anticipated Completion/Opening Date: Construction is anticipated to commence in 2021.

<u>Management/Operation Plan</u>: SRI will partner with an experienced hospitality operator to oversee management of the Lodge.

Budgets for Planning, Construction, Operations and Maintenance: ±\$5.4 million for construction; ≈\$700,000 annually for operations and maintenance

<u>Anticipated Overnight Rates</u>: Of the total of 215 rooms in the Lodge, 175 rooms will be market rate. As required in the specific plan, forty rooms will be rate restricted based on an annual survey of hotel/motels in the coastal zone within ten miles of the Lodge. The rates for the forty lower-cost rooms shall be in the bottom thirty percent of room rates within the survey area.



**GUESTHOUSE MODEL.** 

SILVER STRAND STATE BEACH CAMPSITES

**County:** San Diego County

Location of Project: Ocean side of Silver Strand State Beach

Name of Organizations Involved: California Department of Parks and Recreation

Landowner: California Department of Parks and Recreation

<u>Description</u>, <u>Including Accommodation Type(s)</u>, <u>Number of Units</u>, <u>Amenities</u>, <u>and Any Other Details</u>: <u>DPR</u> would like to locate seasonal tent cabins on existing parking lots when parking demand is low. Upcoast of the site is the town of Coronado. Downtown San Diego is a short drive or ferry ride away, or a bike ride along the Bayshore Bikeway. Just across the road is South San Diego Bay, which offers excellent bird watching opportunities. To the south lies the Tijuana Valley and the regional and state parks that are located there.

Status: DPR is initiating a feasibility study and developing funding for planning and public outreach.

# Map, Photos, and/or Plans:



SILVER STRAND STATE BEACH. SOURCE: PARKS.CA.GOV

TIJUANA RIVER VALLEY REGIONAL PARK CAMPGROUND AND NATURE EDUCATION

**County:** San Diego County

<u>Location of Project:</u> Tijuana River Valley Regional Park

Name of Organizations Involved: San Diego County Department of Parks and Recreation

**Landowner:** San Diego County

Description, Including Accommodation Types(s), Number of Units, Amenities, and Any Other Details: San Diego County Department of Parks and Recreation is planning a new campground with approximately 76 campsites, possibly including tents, cabins, and/or yurts, about one mile inland of the beach in Tijuana River Valley Regional Park. The tent sites plan to include a separate area for equestrian campers, as horseback riding is very popular in the area and particularly along this southernmost stretch of California's coast. The campground is planned to be close to the Tijuana River National Estuarine Research Reserve, which offers trails and bird watching opportunities; close to Border Field State Park and the border with Mexico; and within a short drive to the cities of Imperial Beach and San Diego.

<u>Status:</u> A final Mitigated Negative Declaration is currently being prepared for consideration by the County of San Diego Board of Supervisors at a future public hearing, and potential construction to begin in spring of 2019.

Anticipated Completion/Opening Date: Spring/Summer 2020

Management/Operation Plan: San Diego County Department of Parks and Recreation will manage the campground.

**Budgets for Planning, Construction, Operations and Maintenance:** 

- Planning / Design / Construction
  - Estimated \$13 million project (\$3.3 million secured, \$6 million pending)
- Operations and Maintenance \$1 million per County Parks' Operations Plan (General Fund)

<u>Anticipated Overnight Rates:</u> Unknown at this point. County Parks sets fees based on market value, but within the range approved by the County Board of Supervisors. Fees will be at or below the maximum daily rate for LCCAs, as identified by SCC.

## Map, Photos, and/or Plans:



TIJUANA RIVER VALLEY REGIONAL PARK CAMPGROUND PLAN.



VIEW OF TIJUANA RIVER VALLEY PARK.

# Other Potential Project Ideas

County	Landowner/Manager	Location(s)	Opportunity	Next Steps
Del Norte	County of Del Norte	Clifford	Revamp and expand	Assess
		Kamph	campsites	feasibility
		Memorial Park		
Del Norte	Not Yet Identified	Del Norte	Identified need for a hostel	Identify
		County	to replace the closed hostel	suitable
			in Redwood National and	location
Humboldt	Not Yet Identified	Trinidad	State Parks Interest in increased	Identify
Trambolat	Not let lacitified	Tilliaaa	camping	suitable
			camping	location
Humboldt	Humboldt County	Clam Beach	Increase number of	Assess
	Parks		campsites	feasibility
Humboldt	Not Yet Identified	Humboldt Bay	Identified as an area with	Identify
		Dunes	insufficient camping	suitable
			opportunities	location
Mendocino	Not Yet Identified	Mendocino or	Identified need for hostel in	Identify
		Fort Bragg	Mendocino, Fort Bragg,	suitable
			and/or Westport	location
Mendocino	Jug Handle Creek	Jug Handle	Improve site by adding	Secure funding
	Farm and Nature	Creek Farm and Nature	restroom/shower and kitchenette facilities for	for permitted
	Center	Center	three cabins, restrooms for	improvements
		Center	seven campsites, and two	
			additional visitor serving	
			cabins	
Mendocino	Not Yet Identified	Point Arena	Identified as area needing	Identify
			hostel, cabins, and/or	suitable
			increased camping	location
Mendocino	California	MacKerricher	Develop 18 cabins to	Develop
	Department of Parks		replace 2 older cabins and 6	conceptual
	and Recreation		platforms for use in the	design
			spring and fall by	
			environmental education	
			camp and summer and	
Sonoma	Sonoma County	Poff Ranch	winter by general public  Potential hike-	Assess
Jonoma	Agricultural	1 OII Name	in/Environmental Camp	feasibility
	Preservation and		, Environmental camp	. casionity
	Open Space District			
Sonoma	Sonoma County	Stillwater	Develop off grid modest hut	Address
	Regional Parks	Cove	and 2-4 backpacking	identified
			campsites	constraints

Sonoma	Sonoma County	Stillwater	Pausa footprint of ovicting	Address
SUITUITIA	Sonoma County	Cove	Reuse footprint of existing office to construct	identified
	Regional Parks	Cove		
C	Company Committee	Cualala Dailat	bunkhouse with small office	constraints
Sonoma	Sonoma County	Gualala Point	Develop overnight RV	Develop
	Regional Parks	Regional Park	parking for self-contained	conceptual
			vehicles	design
Sonoma	The Wildlands	Jenner	Potential hike-in to	Develop
	Conservancy	Headlands	adirondak shelters	conceptual
				design
Sonoma	Not Yet Identified	South West	Increase cabins/campsites	Identify
		County		suitable
				location
Sonoma	California	Salt Point	Potential to develop 4-5	Identify
	Department of Parks	State Park	yurts or cabins	suitable
	and Recreation			location
Sonoma	California	Bodega Dunes	Potential for cabins or	Assess
	Department of Parks	Campground	alternative camping,	feasibility
	and Recreation		including trailers, tents,	,
			yurts, etc.	
Marin	Point Reyes National	Historic	Interior upgrades to the	Develop
-	Seashore	Lifeboat	lifeboat station and the	conceptual
		Station	Officer-in-Charge residence	design
		Complex,	to provide accommodation	
		Chimney Rock	to organized groups	
		Cimiley Nock	to organized groups	
Marin	Point Reyes National	Various	48 boat-in and hike-in	Assess
	Seashore	1 0.110 0.0	campsites	feasibility
Marin	Point Reyes National	Bear Valley	Create a front country	Assess
.viai.ii	Seashore	Complex	campground to include	feasibility
	Scashore	Campground	group sites, indoor	Teasibility
		Campground	camping, and gathering	
			spaces for programing	
Marin	Point Reyes National	Laguna	Reclaim facility to expand	Assess
IVIALIII	Seashore	Complex		feasibility
	Seasifore	Complex	family camping and	reasibility
			enhance residential	
Maria	Not Vot Idout:f:I	Most Massis	environmental education	Idon+:f:
Marin	Not Yet Identified	West Marin	Identified as an area with	Identify
			high, unmet demand	suitable
	o lit	<b>-</b>		location
Marin	California	Tomales Bay	Potential for RV, tent, and	Assess
	Department of Parks	State Park –	boating concession	feasibility
	and Recreation	Marconi Cove		
		Tomales Bay	Popular day use area.	
		State Park –	Potential to open up hike	
		Heart's Desire	and bike sites and expand	
			to walk-in or car camping.	

			Nice location for summer	
			learning or group camping	
San	California	Angel Island	Good potential for cabins to	Assess
Francisco	Department of Parks	State Park	be concession operated	feasibility
	and Recreation		·	,
San	Golden Gate National	West Fort	Develop new group	Assess
Francisco	Recreation Area	Miley above	campground	feasibility
		Lands End		
San Mateo	Golden Gate National	Rancho Corral	Develop new campground	Assess
	Recreation Area	de Tierra	and/or hiker hut	feasibility
San Mateo	Golden Gate National	Sweeny Ridge	Identified as a potential	Assess
	Recreation Area		area for a new hiker hut	feasibility
San Mateo	Hostelling	Point Montara	Expand existing facility by	Address
	International and	Lighthouse	adding an annex building in	identified
	Coast Guard		high demand area	constraints
San Mateo	California	Pigeon Point	Expand existing facility in	Address
	Department of Parks and Recreation and	Lighthouse	high demand area	identified
	Hostelling			constraints
	International			
San Mateo	Peninsula Open	Wavecrest	Develop new campground	Assess
San Mateo	Space Trust	Open Space	with diverse types of	feasibility
	Space Trast	open space	accommodations (e.g., tent	Teasisiney
			camping, cabins, etc.)	
San Mateo	Peninsula Open	Alpine Ranch	Construct new hiker hut	To be opened
	Space Trust			in 2019
San Mateo	Pillar Point Harbor	Pillar Point	Change operation of	Assess
	District	Harbor	existing facility to serve	feasibility
			broader audience	
San Mateo	California	Green Valley	Repurpose site from a	Feasibility
	Department of Parks	Trail	residential duplex with 5-7	study for the
	and Recreation		tent sites, vault toilet, and	campground
			water. Electricity and septic	completed.
			currently exist	
			New trail is planned from	
			Devil's Slide area across	
			Caltrans property and	
			through Green Valley	
San Mateo	California	Año Nuevo	Potential for a small tent	Assess
	Department of Parks	State Park,	camping facility or a larger	feasibility
	and Recreation	Lake Elizabeth	campground to	,
			accommodate cars and	
			small RVs adjacent to Lake	
			Elizabeth	

San Mateo	California	Butano State	This property has several	It is currently
San Wateo	Department of Parks	Park, Gazos	buildings and cabins in	in caretaker
	and Recreation	Mountain	close proximity to the coast	status and not
	and recreation	Camp	that could be repurposed	available to
		Camp	for overnight and day use	the public.
			camping	the public.
Santa Cruz	Bureau of Land	Coast Dairies	Develop new campground	Assess
0.00	Management	National	with diverse types of	feasibility
		Monument	accommodations	
Santa Cruz	Santa Cruz Barrios	Barrios Unidos	Expand existing facility by	Secure funding
	Unidos	Headquarters	building hostel and tiny	for permitted
		'	house village for overnight	improvement
			visitors and day use	and develop
			·	conceptual
				design
Santa Cruz	Santa Cruz Barrios	Walter	Expand existing facilities	Secure funding
	Unidos	Guzman	and improve site by adding	for permitted
		Retreat Center	restrooms/showers and	improvements
			common kitchen for five	and develop
			cabins, and one conference	conceptual
			room	designs
Santa Cruz	Not Yet Identified	Santa Cruz	Identified as an area with	Identify
			high, unmet demand	suitable
				location
Monterey	Fort Ord Hostel	Seaside Fort	Develop a 12-room, 48-bed	Raise funding
	Society	Ord Eco-	eco-hostel at Fort Ord.	to construct
		Hostel		
Monterey	Hostelling	Monterey	Expand existing facility into	Address
	International	Hostel	parking lot in high demand	identified
			area	constraints
Monterey	California	Andrew	Develop 10-15 cabins with	Assess
	Department of Parks	Molera State	central restroom/shower	feasibility
	and Recreation	Park	facilities. Location has good	
			public access, would	
Mantana	Hestelling	Dia Com	optimize park use	I do notific
Monterey	Hostelling	Big Sur	Interest in operating a	Identify
	International		hostel in Big Sur	suitable
Montoro	Montorou Doningula	Dala Carana	Dovolon novel CCA fooilition	location
Monterey	Monterey Peninsula	Palo Corona	Develop new LCCA facilities	Assess
	Regional Park District	Regional Park	including potentially	feasibility
			backcountry backpack, equestrian, or bike-in	
			campsites; and cabin or	
			campsites	
San Luis	Not Yet Identified	Morro Bay	Identified as an area with	Identify
Obispo		and Cayucos	high, unmet demand	suitable
02.500		3.14 54,4603		location
	1		l .	iocation

San Luis Obispo	California Department of Parks and Recreation	Oceano Dunes	Develop a campground at Oso Flaco	Develop a Public Works Plan
San Luis Obispo	County of San Luis Obispo	El Chorro Regional Park	Develop new campground with diverse types of accommodations	Assess suitability of location
San Luis Obispo	Not Yet Identified	Guadalupe Dunes vicinity	Identified as an area with unique coastal experience and community need for economic development	Identify suitable location
Santa Barbara	Santa Barbara County Parks	Rancho Guadalupe Dunes	Provide lower-cost coastal accommodation opportunities.	Assess feasibility
Santa Barbara	Santa Barbara County Parks	Point Sal Open Space	Provide lower-cost coastal accommodation opportunities.	Assess feasibility
Santa Barbara	Santa Barbara County Parks	Jalama County Park	Expand existing facility with additional cabins	Develop conceptual design
Santa Barbara	El Capitan Canyon Campground and Resort	El Capitan Canyon/Ocean Mesa Campgrounds	Expand programs and facilities to provide and enhance coastal access	Develop plan
Santa Barbara	Not Yet Identified	City of Santa Barbara	Identified as an area with high, unmet demand	Identify suitable location
Santa Barbara	Not Yet Identified	Carpinteria	Identified as an area with high, unmet demand	Identify suitable location
Ventura	Not Yet Identified	Ormond Beach	Create new campground	Identify suitable location
Ventura	California Department of Parks and Recreation	Point Mugu State Park	Convert La Jolla Canyon group campsite into a mixed-use area consisting of traditional campsites and up to 12 four-person cabins	Assess feasibility
Ventura	California Department of Parks and Recreation	San Buenaventura State Beach	Additional overnight camping sites	Assess feasibility
Los Angeles	Santa Monica Mountains Conservancy	Cameron Nature Preserve at Puerco Canyon	Develop youth camping program and lower-cost coastal accommodations	Environmental review; approve plan

Los Angeles	Santa Monica Mountains Conservancy	Corral Canyon Park	Offer safe parking at night in parking lot for persons who live in their vehicles as a no-cost coastal accommodation that provides easy coastal access to homeless community	To be opened soon
Los Angeles	Santa Monica Mountains Conservancy	Ramirez Canyon Park	Increase visitor amenities and programs for 16 campers per night 1/15 – 9/15. Restore damages from Woolsey fire.	Fire recovery at developed site; implement remaining improvements, including Coastal Slope Trail with parking amenities
Los Angeles	California Department of Parks and Recreation	Topanga State Park	Redevelop Topanga Ranch Motel	Develop plan
Los Angeles	Hostelling International	Los Angeles and/or Long Beach	Identify new locations for hostels in LA and Long Beach, high demand areas	Identify suitable location
Los Angeles	LA County Department of Beaches and Harbors & California Department of Parks and Recreation	Dockweiler Beach State Park	Expand the existing campground	Assess feasibility
Orange	Not Yet Identified	Dana Point	Identified as an area with high, unmet demand	Identify suitable location
San Diego	Not Yet Identified	Encinitas	Identified as an area with high, unmet demand	Identify suitable location
San Diego	Hostelling International	Ocean, Mission or Pacific Beach area	Looking for suitable facilities in the Ocean Beach, Mission Beach, and Pacific Beach neighborhoods	Identify suitable location

### **APPENDIX**

### Sample Checklist for Lower-Cost Coastal Accommodation Project Development

When starting a new LCCA project or enhancing an existing LCCA project, project sponsors should consider whether they have the resources and capacity to manage successfully the LCCA development or expansion. Having the knowledge, skill, time, and ability to work through the design, permitting, environmental, fundraising, and construction of the project can ensure that project goals are achieved and help avoid setbacks or roadblocks.

Because each project is different, this checklist is not a comprehensive outline of what needs to be completed for a "perfect" LCCA facility, but instead should serve as a guide to identify potential issues that may arise throughout the development or enhancement process. For example, the checklist can assist in determining how much capital resources will be necessary to contract for required services, such as developing a business plan, preparing CEQA documentation, undertaking coastal and other permitting, and drafting construction plans and specifications.

Some steps in the checklist may occur concurrently. The checklist also assumes ownership or control of the project site. For more information, links have been provided within sections of the checklist. If there are additional questions, contact SCC staff.

#### **Getting Started**

		Establish clear pro	oject goals early in the process (see <u>POTENTIAL PRIORITIZATION CRITERIA</u> )
		Determine the ta	rget populations to be served
		Create a plan to	identify and engage stakeholders throughout the planning and development
		process. Example	s of community engagement:
		☐ Build rela	tionships with community organizations or schools
		☐ Involve lo	cal nonprofits or governmental agencies in the decision making
		Identify resources	s, such as staffing, consultants, and funding, needed for each phase
		Have a preliminar	y budget and financing plan for project costs including construction, acquisition,
		planning, and env	rironmental review
		Identify potential	sites for new LCCAs
Site	e Ass	sessment	
		Evaluate feasibilit	ry of the site. Common existing conditions that may affect feasibility include:
		☐ Environm	ental Conditions
			Sea level rise
			Coastal erosion
			Tsunamis hazard
			Earthquake hazard
			Hydrology
			Topography
			Geology/Soil
			Sensitive Habitats
			Hazardous/chemical contaminants
			Wildfire frequency/intensity

	☐ Regulatory Restrictions
	☐ Americans with Disabilities Act
	☐ Safety and Fire Marshall requirements
	☐ Clean Water Act
	☐ Clean Air Act
	☐ Endangered Species Act
	☐ Environmentally Sensitive Habitat Areas as defined in the Coastal Act
	☐ Historic and Cultural Preservation Act
	☐ Local zoning regulations
	☐ California Coastal Act and Local Coastal Plan
	☐ California Environmental Quality Act
	☐ National Environmental Protection Act
	☐ Existing Infrastructure
	☐ Water supply
	☐ Electrical lines
	☐ Septic or sewer
	□ Roads
	Identify additional opportunities and constraints within the site (refer to FEASIBILITY
	<u>CONSIDERATIONS</u> section)
Financi	ial Assessment
	Develop a business plan based on assumptions related to:
	☐ Occupancy rate
	☐ Cost per unit
	☐ Operations and maintenance costs
	☐ Financing sources/funding strategies
	☐ Long-term capital improvement costs
	☐ Construction costs
	☐ Permitting and regulatory compliance costs
	☐ Marketing and outreach strategies and its associated costs
	☐ Strategic goals and programming objectives
	☐ Progress and metrics tracking
	Develop a financing plan (refer to FUNDING SOURCES AND FINANCING MECHANISMS)
Concep	otual Design Development
	Consider target population needs, development costs, and site feasibility when designing the
	project
	Engage stakeholders and form partnerships early during concept planning
	Evaluate potential project tradeoffs (e.g. facility type, habitat, traffic, landscape, view) and
	identify alternatives
	Decide which LCCA structure(s) are suitable (refer to LOWER-COST COASTAL ACCOMMODATION
	<u>CATEGORIES</u> )
	Develop budget that is reflective of design objectives and addresses contingencies as needed
	Consider regulatory, planning, and permitting factors that may impact design such as:

			Local Coastal Programs
			Coastal Development Permits
			California Coastal Act
			Environmental regulations
			Zoning regulations
			California Environmental Quality Act <sup>33</sup>
			National Environmental Protection Act (NEPA) <sup>34</sup>
			State sea level rise planning guidance and climate change policies
Ope	rat	ions Pla	n Development
ĺ			nine the operations model for the LCCA (refer to <u>LOWER-COST COASTAL ACCOMMODATION</u>
	_		<u> </u>
l			p a LCCA Operations and Management Plan based on:
			Site size and visitor capacity
			Primary services provided
			Utilities
			Maintenance and capital improvements
	_		Continued marketing and outreach strategies
l		Determ	nine programming (refer to PROGRAM OPTIONS AND OPPORTUNITIES section)
Dos:		- c·	
Desi	gn	Refinen	nent
	•		p preliminary design
	•	Develo	
	•	Develo	p preliminary design
	•	Develo <sub> </sub>	p preliminary design Integrate conceptual designs into a set of preliminary plans and specifications and include
	•	Develo	p preliminary design Integrate conceptual designs into a set of preliminary plans and specifications and include updated cost estimates
I	•	Develo	p preliminary design Integrate conceptual designs into a set of preliminary plans and specifications and include updated cost estimates Complete CEQA/NEPA review for the project Evaluate design compliance under the California Coastal Act
I		Develop  □  □  Finalize	p preliminary design Integrate conceptual designs into a set of preliminary plans and specifications and include updated cost estimates Complete CEQA/NEPA review for the project Evaluate design compliance under the California Coastal Act
I		Develo	p preliminary design Integrate conceptual designs into a set of preliminary plans and specifications and include updated cost estimates Complete CEQA/NEPA review for the project Evaluate design compliance under the California Coastal Act design
1		Develor  D  Finalize	p preliminary design Integrate conceptual designs into a set of preliminary plans and specifications and include updated cost estimates Complete CEQA/NEPA review for the project Evaluate design compliance under the California Coastal Act design Based on project review by permitting agencies, modify final project design as necessary
1		Develor  D  Finalize	p preliminary design Integrate conceptual designs into a set of preliminary plans and specifications and include updated cost estimates Complete CEQA/NEPA review for the project Evaluate design compliance under the California Coastal Act design Based on project review by permitting agencies, modify final project design as necessary Develop engineer's cost estimate
1		Develop  D  Finalize  Identify	p preliminary design Integrate conceptual designs into a set of preliminary plans and specifications and include updated cost estimates Complete CEQA/NEPA review for the project Evaluate design compliance under the California Coastal Act design Based on project review by permitting agencies, modify final project design as necessary Develop engineer's cost estimate and secure the types of permits needed, including:
1		Develop  D  Finalize  Identify	p preliminary design Integrate conceptual designs into a set of preliminary plans and specifications and include updated cost estimates Complete CEQA/NEPA review for the project Evaluate design compliance under the California Coastal Act design Based on project review by permitting agencies, modify final project design as necessary Develop engineer's cost estimate and secure the types of permits needed, including: Building permit
1		Develop  Finalize  Identify	Integrate conceptual designs into a set of preliminary plans and specifications and include updated cost estimates  Complete CEQA/NEPA review for the project  Evaluate design compliance under the California Coastal Act design  Based on project review by permitting agencies, modify final project design as necessary Develop engineer's cost estimate and secure the types of permits needed, including:  Building permit  Coastal Development Permit
1		Develor  Finalize  Identify	p preliminary design Integrate conceptual designs into a set of preliminary plans and specifications and include updated cost estimates Complete CEQA/NEPA review for the project Evaluate design compliance under the California Coastal Act design Based on project review by permitting agencies, modify final project design as necessary Develop engineer's cost estimate and secure the types of permits needed, including: Building permit Coastal Development Permit Grading permit
1		Develop  Finalize  Identify	p preliminary design Integrate conceptual designs into a set of preliminary plans and specifications and include updated cost estimates Complete CEQA/NEPA review for the project Evaluate design compliance under the California Coastal Act design Based on project review by permitting agencies, modify final project design as necessary Develop engineer's cost estimate and secure the types of permits needed, including: Building permit Coastal Development Permit Grading permit Electrical permit
1		Develor  Finalize  Identify	p preliminary design Integrate conceptual designs into a set of preliminary plans and specifications and include updated cost estimates Complete CEQA/NEPA review for the project Evaluate design compliance under the California Coastal Act design Based on project review by permitting agencies, modify final project design as necessary Develop engineer's cost estimate and secure the types of permits needed, including: Building permit Coastal Development Permit Grading permit Electrical permit Plumbing permit
1		Develor  Finalize  Identify	Integrate conceptual designs into a set of preliminary plans and specifications and include updated cost estimates  Complete CEQA/NEPA review for the project Evaluate design compliance under the California Coastal Act design  Based on project review by permitting agencies, modify final project design as necessary Develop engineer's cost estimate and secure the types of permits needed, including: Building permit Coastal Development Permit Grading permit Electrical permit Plumbing permit Mechanical permit

<sup>&</sup>lt;sup>33</sup> Refer to <a href="http://resources.ca.gov/ceqa/">http://resources.ca.gov/ceqa/</a> for more information <a href="https://www.epa.gov/nepa">https://www.epa.gov/nepa</a> for more information

Constr	uction Management
	Identify construction method (e.g. offsite fabrication, on site construction, or a mix)
	Release project bids/solicitation for construction and select contractor
	If public funds are being used, understand state, federal, or local requirements
	☐ For more information related to state requirements, refer to prevailing wage <sup>35</sup>
	Consider all applicable construction costs including both hard and soft costs
	Consider contracting for construction management
	Note shifting circumstances such as legal, permitting, or hazardous weather that may impact project timeline
Operat	ion and Maintenance
	Continue to build and develop collaborations with regional or local organizations
	Ensure proper maintenance of site and accommodations
	Adapt and/or expand facility and programming as needed
	Identify sources of funding for ongoing operations (refer to <u>FUNDING SOURCES AND FINANCING</u> <u>MECHANISMS</u> )

<sup>&</sup>lt;sup>35</sup> Refer to <u>www.dir.ca.gov/OPRL/faq\_prevailingwage.html</u> for more information

### State Park Campgrounds/Cabins on the Coast

This is a list of State Parks, State Beaches, State Historic Parks, and State Vehicular Recreation Areas on the coast that offer camping opportunities. Those with alternative camping opportunities (tent cabins/shelters, rustic cabins, yurts, bunkhouses, or modern lodge/motel/detached cabins) are identified with an asterisk (\*).

- Tolowa Dunes State Park
   Del Norte County
   Kellogg Rd, Crescent City, CA 95531
- Jedediah Smith Redwoods State Park (\*)
   Del Norte County
   1440 Hwy 199, Crescent City, CA 95531
- Del Norte Coast Redwoods State Park Del Norte County
   1111 2<sup>nd</sup> St, Crescent City, CA 95531
- Prairie Creek Redwoods State Park (\*)
   Humboldt County
   127011 Newton B. Drury Pkwy, Orick, CA 95555
- Humboldt Lagoons State Park Humboldt County 15336 US-101, Trinidad, CA 95570
- Patrick's Point State Park (\*)
   Humboldt County
   4150 Patricks Point Dr, Trinidad, CA 95570
- Sinkyone Wilderness State Park (\*)
   Humboldt County
   Briceland Thorn Rd, Whitethorn, CA 95589
- Westport-Union Landing State Beach Mendocino County Westport, CA 95488
- MacKerricher State Park
   Mendocino County
   24100 Mackerricher Park Rd, Fort Bragg, CA 95437
- Point Cabrillo Light Station State Historic Park (\*)
   Mendocino County
   13800 Point Cabrillo Dr, Mendocino, CA 95460
- Russian Gulch State Park

Mendocino County CA-1, Mendocino, CA 95460

- Van Damme State Park
   Mendocino County
   8001 CA-1, Little River, CA 95456
- Navarro River Redwoods State Park Mendocino County Elk, CA 95432
- Manchester State Park
   Mendocino County
   44500 Kinney Rd, Manchester, CA 95459
- Salt Point State Park
   Sonoma County
   25050 CA-1, Jenner, CA 95450
- Fort Ross State Historic Park Sonoma County 19005 Coast Hwy, Jenner, CA 95450
- Sonoma Coast State Park
   Sonoma County
   CA-1, Bodega Bay, CA 94923
- Marconi Conference Center State Historic Park (\*)
   Marin County
   18500 CA-1, Marshall, CA 94940
- China Camp State Park
   Marin County
   100 China Camp Village Rd, San Rafael, CA 94901
- Mount Tamalpais State Park (\*)
   Marin County
   3801 Panoramic Hwy, Mill Valley, CA 94941
- Angel Island State Park Marin County Tiburon, CA 94920
- Half Moon Bay State Beach
   San Mateo County
   95 Kelly Ave, Half Moon Bay, CA 94019

- Pigeon Point Light Station State Historic Park (\*)
   San Mateo County
   Pigeon Point Rd, Pescadero, CA 94060
- Big Basin Redwoods State Park (\*)
   Santa Cruz County
   21600 Big Basin Way, Boulder Creek, CA 95006
- Wilder Ranch State Park
   Santa Cruz County
   1401 Coast Rd, Santa Cruz, CA 95060
- New Brighton State Beach Santa Cruz County 1500 Park Ave, Capitola, CA 95010
- Seacliff State Beach
   Santa Cruz County
   201 State Park Dr, Aptos, CA 95003
- Sunset State Beach
   Santa Cruz County
   Sunset Beach Rd, Watsonville, CA 95076
- Asilomar State Beach (\*)
   Monterey County
   Sunset Dr, Pacific Grove, CA 93950
- Andrew Molera State Park Monterey County
   45500 CA-1, Big Sur, CA 93920
- Pfeiffer Big Sur State Park (\*)
   Monterey County
   47231 CA-1, Big Sur, CA 93920
- Julia Pfeiffer Burns State Park Monterey County
   52801 CA-1, Big Sur, CA 93920
- Limekiln State Park
   Monterey County
   63025 CA-1, Big Sur, CA 93920
- Hearst San Simeon State Park
   San Luis Obispo County
   500 San Simeon-Monterey Creek Rd, Cambria, CA 93428

- Morro Strand State Beach San Luis Obispo County Morro Bay, CA 93442
- Morro Bay State Park
   San Luis Obispo County
   State Park Rd, Morro Bay, CA 93442
- Montaña de Oro State Park
   San Luis Obispo County
   3550 Pecho Valley Rd, Los Osos, CA 93402
- Pismo State Beach
   San Luis Obispo County
   555 Pier Ave, Oceano, CA 93445
- Oceano Dunes State Vehicular Recreation Area San Luis Obispo County 1001 Cabrillo Hwy, Oceano, CA 93445
- Gaviota State Park
   Santa Barbara County
   US-101, Goleta, CA 93117
- Refugio State Beach
   Santa Barbara County
   35 Refugio Beach Rd, Goleta, CA 93117
- El Capitan State Beach
   Santa Barbara County
   Exit #117 from Hwy 101, Goleta, CA 93117
- Carpinteria State Beach Santa Barbara County
   5361 6<sup>th</sup> St, Carpinteria, CA 93013
- Emma Wood State Beach
   Ventura County
   Pacific Coast Hwy, Ventura, CA 93001
- McGrath State Beach
   Ventura County
   2211 N Harbor Blvd, Oxnard, CA 93036
- Point Mugu State Park Los Angeles County

### 9000 West Pacific Coast Hwy, Malibu, CA 90265

- Leo Carrillo State Park
   Los Angeles County
   35000 Pacific Coast Hwy, Malibu, CA 90265
- Topanga State Park
   Los Angeles County
   20828 Entrada Rd, Topanga, CA 90290
- Dockweiler State Beach
   Los Angeles County
   12001 Vista del Mar, Playa del Rey, CA 90293
- Bolsa Chica State Beach
   Orange County
   17851 Pacific Coast Hwy, Huntington Beach, CA 92649
- Crystal Cove State Park (\*)
   Orange County
   8471 N Coast Hwy, Laguna Beach, CA 92651
- Doheny State Beach
   Orange County
   25300 Harbor Dr, Dana Point, CA 92629
- San Clemente State Beach
   Orange County
   225 Avenida Calafia, San Clemente, CA 92672
- San Onofre State Beach
   San Diego County
   Old Pacific Highway, San Clemente, CA 92672
- South Carlsbad State Beach
   San Diego County
   4477 Pacific Hwy, San Diego, CA 92110
- San Elijo State Beach
   San Diego County
   2050 S Coast Hwy 101, Cardiff, CA 92007
- Silver Strand State Beach San Diego County
   5000 CA-75, Coronado, CA 92118

### Non-State Park Campgrounds/Cabins on the Coast

This is a non-exhaustive list of current private campgrounds and cabins on the coast:

- Village Camper Inn RV Park
   Del Norte County
   1543 Parkway Dr, Crescent City, CA 95531
- Sounds of the Sea RV Park & Cabins Humboldt County
   3443 Patricks Point Dr, Trinidad, CA 95570
- Redwood Coast Cabins & RV Resort Humboldt County
   4050 US-101, Eureka, CA 95503
- Shoreline RV Park
   Humboldt County
   2600 North 6th Street, Eureka, CA 95501
- Emerald Forest Cabins & RV
   Humboldt County
   753 Patricks Point Dr, Trinidad, CA 95570
- Promo RV Park & Campground
   Mendocino County
   17999 Tregoning Ln, Fort Bragg, CA 95437
- Manchester Beach / Mendocino Coast KOA Mendocino County
   44300 Kinney Rd, Manchester, CA 95459
- Point Reyes National Seashore Campground Marin County
   1 Point Reyes-Petaluma Rd, Inverness, CA 94937
- Bicentennial Campground
   Marin County
   948 Fort Barry, Sausalito, CA 94965
- Kirby Cove Campground
   Marin County
   948 Fort Barry, Sausalito, CA 94965
- San Francisco RV Resort
   San Mateo County, California
   700 Palmetto Ave, Pacifica, CA 94044

- Santa Cruz North / Costanoa KOA
   San Mateo County
   2001 Rossi Rd, Pescadero, CA 94060
- Santa Cruz / Monterey Bay KOA
   Santa Cruz County
   1186 San Andreas Rd, Watsonville, CA 95076
- Moss Landing KOA Express
   Monterey County
   7905 Sandholdt Rd, Moss Landing, CA 95039
- Marina Dunes RV Resort
   Monterey County
   3330 Dunes Rd, Marina, CA 93933
- Kirk Creek Campground Monterey County CA-1, Big Sur, CA 93920
- Plaskett Creek Campground Monterey County
   69345 CA-1, Big Sur, CA 93920
- Big Sur Campground & Cabins Monterey County
   47000 CA-1, Big Sur, CA 93920
- Fernwood Campground and Resort Monterey County
   47200 CA-1, Big Sur, CA 93920
- Ventana Campground
   Monterey County
   48123 CA-1, Big Sur, CA 93920
- Bella Vista by the Sea
   San Luis Obispo County
   350 N Ocean Ave, Cayucos, CA 93430
- Avila / Pismo Beach KOA
   San Luis Obispo County
   7075 Ontario Rd, San Luis Obispo, CA 93405

- Pacific Dunes Ranch RV Resort
   San Luis Obispo County
   1205 Silver Spur Pl, Oceano, CA 93445
- Pismo Sands RV Park
   San Luis Obispo County
   2220 Cienaga St, Oceano, CA 93445
- Golden Shore RV Resort
   Los Angeles County
   101 Golden Shore, Long Beach, CA 90802
- Oceanside RV Park
   San Diego County
   1510 S Coast Hwy, Oceanside, CA 92054

- Campland On the Bay
   San Diego County
   2211 Pacific Beach Dr, San Diego, CA 92109
- Mission Bay RV Resort
   San Diego County
   2727 De Anza Rd, San Diego, CA 92109
- San Diego Metro KOA
   San Diego County
   111 N 2nd Ave, Chula Vista, CA 91910
- Chula Vista RV Resort
   San Diego County
   460 Sandpiper Way, Chula Vista, CA 91910

### Coastal Colleges and Universities with Dormitories

SCC has identified the following colleges and universities along the California coast that have dormitories within their respective campuses. These colleges and universities could be potential locations to offer lower-cost accommodations during times when there are no students present.

- College of the Redwoods
   Humboldt County
   7351 Tompkins Hill Rd, Eureka, CA 95501
- Humboldt State University
   Humboldt County
   1 Harpst St, Arcata, CA 95521
- Cal Maritime
   Solano County
   200 Maritime Academy Dr, Vallejo, CA 94590
- CSU East Bay
   Alameda County
   25800 Carlos Bee Blvd, Hayward, CA 94542
- UC Berkeley Alameda County
   1125 Jackson St, Albany, CA 94706
- Academy of Art University
   San Francisco County
   79 New Montgomery St, San Francisco, CA
   94105
- San Francisco State University
   San Francisco County
   1600 Holloway Ave, San Francisco, CA 94132
- University of San Francisco
   San Francisco County
   2130 Fulton St, San Francisco CA 94117
- Northwestern Polytechnic University Alameda County
   47671 Westinghouse Dr, Fremont, CA 94539
- CSU Monterey Bay
   Monterey County
   100 Campus Center, Seaside, CA 93955

- UC Santa Cruz
   Santa Cruz County
   1156 High St, Santa Cruz, CA 95064
- UC Santa Barbara
   Santa Barbara County
   UC Santa Barbara, Santa Barbara, CA 93106
- Pepperdine University
   Los Angeles County
   24255 Pacific Coast Hwy, Malibu, CA 90263
- Loyola Marymount University
   Los Angeles County
   Loyola Marymount University Dr, Los Angeles, CA 90045
- Otis College of Art and Design Los Angeles County
   9045 Lincoln Blvd, Los Angeles, CA 90045
- CSU Long Beach
   Los Angeles County
   1250 Bellflower Blvd, Long Beach, CA 90840
- Laguna College of Art and Design
   Orange County
   2222 Laguna Canyon Rd, Laguna Beach, CA
   92651
- UC San Diego San Diego County
   9500 Gilman Dr, La Jolla, CA 92093
- University of San Diego
   San Diego County
   5998 Alcala Park, San Diego, CA 92110
- Point Loma Nazarene University
   San Diego County
   3900 Lomaland Dr, San Diego, CA 92106

### Hostels on the Coast

This is a non-exhaustive list of current hostels on the California coast:

#### **North Coast**

**Humboldt County to Marin County** 

- Lakeside Hostel & Guest House 1175 Lakeview Drive Crescent City, CA 95531
- The Redwood Lily Eco-Hostel 955 12th Street Arcata, CA 95521
- Hostelling International USA Point Reyes Hostel 1390 Limantour Spit Road Point Reyes, Station, CA 94956
- Hostelling International USA Marin Headlands Hostel 941 Rosenstock Road Sausalito, CA 94965

#### San Francisco Bay

San Francisco County

- Hostelling International USA San Francisco Fisherman's Wharf Hostel 240 Fort Mason San Francisco, CA 94123
- Hostelling International USA San Francisco, Downtown 312 Mason Street
   San Francisco, CA 94102
- Green Tortoise Hostel San Francisco 494 Broadway Street San Francisco, CA 94133
- Orange Village Hostel 411 O'Farrell Street San Francisco, CA 94102
- Adelaide Hostel
   5 Isadora Duncan Lane
   San Francisco, CA 94102
- Hostelling International USA San Francisco, City Center

685 Ellis Street San Francisco, CA 94109

- USA Hostels San Francisco 711 Post Street San Francisco, CA 94109
- Amsterdam Hostel
   749 Taylor Street
   San Francisco, CA 94108
- Music City Hotel/Hostel 1353 Bush Street San Francisco, CA 94109
- Hostelling International USA San Francisco Fisherman's Wharf Hostel 240 Fort Mason San Francisco, CA 94123
- European Hostel
   761 Minna Street
   San Francisco, CA 94103

#### **Central Coast**

San Mateo County to Santa Barbara County

- Hostelling International USA Point Montara Lighthouse Hostel 8800 Cabrillo Highway Montara, CA 94037
- Hostelling International USA Pigeon Point Lighthouse Hostel 210 Pigeon Point Road Pescadero, CA 94060
- Hostelling International USA Santa Cruz Hostel 321 Main Street
   Santa Cruz, CA 95060
- Hostelling International USA Monterey Hostel 778 Hawthorne Street Monterey, CA 93940
- The Wayfarer
   500 East Montecito Street
   Santa Barbara, CA 93103

#### **South Coast**

Ventura County to San Diego County

- Hostelling International USA Los Angeles South Bay Hostel 3601 South Gaffey Street San Pedro, CA 90731
- Haus de Baum
   1400 East 3<sup>rd</sup> Street
   Long Beach, CA 90802
- Samesun Venice Beach
   25 Windward Ave
   Los Angeles, CA 90291
- USA Hostels Hollywood 1624 Schrader Blvd Los Angeles, CA 90028
- Olympic Hostel
   985 3<sup>rd</sup> Ave
   Los Angeles, CA 90019
- Hostelling International USA Los Angeles Santa Monica Hostel 1436 2<sup>nd</sup> Street Santa Monica, CA 90401
- Surf City Hostel
   26 Pier Ave
   Hermosa Beach, CA 90524
- Hostelling International USA San Diego, Downtown
   521 Market Street
   San Diego, CA 92101
- Hostelling International USA San Diego, Point Loma Hostel 3790 Udall Street San Diego, CA 92107
- Hostel on 3<sup>rd</sup>
   542 3<sup>rd</sup> Ave
   San Diego, CA 92101
- R.K. Hostel
   642 West Hawthorne Street
   San Diego, CA 92101
- USA Hostels Ocean Beach San Diego 4961 Newport Ave San Diego, CA 92107

- California Dreams Backpacker's Hostel 743 Emerald Street San Diego, CA 92109
- ITH Adventure Hostel San Diego 1658 Front Street San Diego, CA 92101
- Lucky D's Hostel 615 8<sup>th</sup> Ave San Diego, CA 92101
- USA Hostels San Diego 726 Fifth Ave San Diego, CA 92101

### Residential Outdoor Education Facilities (ROEFs) on the Coast

While the assessment does not fully address the role of residential outdoor education facilities (ROEFs) in providing overnight stays, we would like to acknowledge the accommodation services ROEFs provide while implementing outdoor environmental education. ROEFs operated by non-profits offer lower-cost accommodations as part of their program curriculum, in which participants, usually students and youth, stay overnight on site while learning about nature and engaging in outdoor activities. ROEFs represent an opportunity for California youth to be able to enjoy the coast and learn about environmental stewardship while staying in dormitory style rooms.

The below list of ROEFs is not comprehensive. For purposes of this assessment, we are only focusing on potential lower-cost coastal accommodations that are within 1.5 miles of the coast. However, there are additional ROEFs located more inland that may include transportation from the facility to the nearest beach or coastal site if their environmental lessons include marine science.

- Slide Ranch
   2025 Shoreline Hwy
   Muir Beach, CA 94965
- NatureBridge Golden Gate 1033 Forth Cronkhite Sausalito, CA 94965
- Call of the Sea 3020 Bridgeway #278 Sausalito, CA 94965
- Point Bonita YMCA 981 Fort Barry Sausalito, CA 94965
- Clem Miller Environmental Education Center
   1 Bear Valley Road, Bldg 70
   Point Reyes Station, CA 94956
- Camp Kern Environmental Education Program (KEEP) Ocean 3350 Pecho Valley Road, Los Osos, CA, 93402
- Point Fermin Outdoor School Barlow Saxton Road San Pedro, CA 90731
- Malibu Outdoor Science School 11495 E. Pacific Coast Highway Malibu, CA 90265
- Ocean Institute

24200 Dana Point Harbor Dr. Dana Point, CA 92629

#### SIDEBAR - VOICES OF CALIFORNIANS<sup>36</sup>

"...if I can get on the coast, open the windows, and listen to the waves crashing, that's a positive experience for me."

- Juan from Fresno, SCC Focus Group Participant

"My most memorable thing... I did propose to my girlfriend out there. She did say yes, so it's one of my favorite spots to go around, Santa Monica and the beach area. It really helps me. I suffer from PTSD, so it kind of gives me a chance to leave the tragedies that I've seen in my life and be able to just open up and have fun."

- Michael from Los Angeles, SCC Focus Group Participant

"I found a little side beach by Monterey Bay. I forgot the name of it but literally, nobody was there. That was good for me, nobody on the beach... The best part about that was flying kites with the kids. Pretty fun out there on the beach."

- Richard from San Jose, SCC Focus Group Participant

"I go to Palos Verdes Peninsula... I sit there and write, take pictures of the sunset. During the times of the year when sometimes the tide is high, it looks like it's going to fall on you. Other times, you can see all the way clear over the horizon... When I was taking care of my mom, I took her out to Palos Verdes Peninsula...I drove down there and she was in a wheelchair. I opened up the van, and I just set the ramp out. We just sat there and talked... and she started talking about her childhood. In the six years that I took care of her, I got to know more about her, and she got to know more about me. I'll never forget that."

- Anthony from Long Beach, SCC Focus Group Participant

"One time..., looking at the wave..., there was a dolphin in there with me, right there. It feels like God rubbing your tummy, man. It was just awesome."

John from Santee, SCC Focus Group Participant

"Well, one of the biggest barriers for me is... wanting to stay... in a hotel to spend the night there, and just enjoy the next night at the beach again because we're a really big family. You know, hotels aren't really cheap, they're really expensive, especially if you want to stay at a nice one and enjoy the view."

- Courtney from Fresno, SCC Focus Group Participant

"Oh, gosh, it doesn't really matter to me because we've got a Volkswagen Rialto. So, I would say where to park it is one of my main concerns because there aren't Walmarts all over the coast where you can park them... Are we going to have to pay \$200-300 just to take a shower? Rent a motel/hotel in a decent place? Is there any place where there are showers that are..., not free, but you know..., you pay five bucks, take a shower? Have a place like that."

<sup>&</sup>lt;sup>36</sup> State Coastal Conservancy Focus Groups, December 2016 – January 2017, Probolsky Research.

- Alfredo from Fresno, SCC Focus Group Participant

"If you can find a quiet place to camp just off the beach, it's always a treat but it's really crowded so it's hard to find that spot... Along Big Sur, probably two years ago, I went with some families from our Scout group and camped on the landside of... Highway One..., just a beautiful cove that was just a few people on it and it was spectacular. It was quiet, it was clean. The sound and the smells were perfect. It was positive."

- Jon from San Jose, SCC Focus Group Participant

"...in the fourth grade, we went on a field trip, and it was overnight, had to re-enact the 1900s when it was the big earthquake, and we had to stay on the ship. We had different crews, the galley crew, the watch crew, and we all had to take shifts. Then, we took a boat ride around Alcatraz Island, and then we had to get on the smaller boats and learn how to row our own boats out into the ocean. That was pretty cool."

- Courtney from Fresno, SCC Focus Group Participant

"Couldn't there be cheaper places? Because every time I go to the beach, everything is kind of expensive."

- Gerardo from Ontario, SCC Focus Group Participant

"We could camp overnight on the beach, you know, I'd love to do that. I think that would be nice. I don't know if there is any place in this area [where] I just think that we could have a fire pit?"

- Barbara from Santee, SCC Focus Group Participant

"We get AAA magazine at home, so sometimes I'm flipping through it and I'll look for the events, and then I'll decide if I'm going to stay overnight, and if I am then I will go online and look for a vacation rental, so that I can have an entire home to stay in."

Lisa from Los Angeles, SCC Focus Group Participant

"I know my husband and I have wanted to get, like, a hotel up in Monterey for an anniversary or to have a nice dinner. We have no idea where to go because you don't know what hotels are nice in Monterey. You know what I mean, you could sit here and Google it, but it's like, 'Is it really the nice hotel or is it just the hotel that managed to have more reviews than the other hotel?' Then, at the same time, we have a two-year-old so is there anything for her to do here? How do I [know], without calling every single hotel to stay the night so we just end up saying, 'you know what, let's just go to Vegas'."

- Yesenia from San Jose, SCC Focus Group Participant

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